Medium Term Financial Strategy (MTFS)

Report of the Cabinet Member for Finance and Commissioning

Date: 30 January 2024

Agenda Item: 8

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**Key Decision?** 

**Local Ward Members** 

YES **Full Council**  Lichfiel

Overview and **Scrutiny** Committee

#### 1. **Executive Summary**

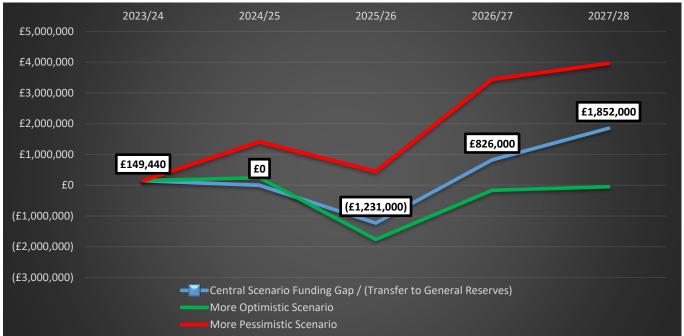
- 1.1 The ability to deliver the outcomes set out in the Lichfield District Council Strategic Plan, and beyond, is dependent on the resources available in the MTFS. The new Lichfield District 2050 strategy will be approved this year and will likely impact further on the MTFS.
- 1.2 The MTFS was approved by Council on 28 February 2023, and this is refreshed each year to:
  - Remove the previous financial year and in this MTFS this is 2022/23
  - Formally add the new financial year and in this MTFS this is 2027/28
  - Refresh and update assumptions to reflect the latest information available.
- The MTFS is the overall budget framework and consists of the Revenue Budget, Capital Strategy and 1.3 Capital Programme, Earmarked Reserves and General Reserves.
- 1.4 There have been reports to Cabinet and Council that have updated the MTFS since its initial approval.
- 1.5 The Treasury Management Strategy Statement and Annual Investment Strategy are also important components of the MTFS. These components, under the Constitution are the responsibility of the Audit Committee and therefore will be considered by that Committee as part of the development of the MTFS.
- 1.6 The timetable for MTFS development is summarised below:

Date		Meeting	Topics
	04/07/2023	Cabinet	Budget timetable, Budget principles, MTFS update, Budget consultation and Budget assumptions for 2024/25
Budget	14/09/2023	Overview and Scrutiny	To review the Draft Medium Term Financial Strategy
Consultation	10/10/2023	Cabinet	An update on the Draft Medium Term Financial Strategy
(July to	14/11/2023	Overview and Scrutiny	To review the Draft Medium Term Financial Strategy
December)	05/12/2023	Cabinet	Set the Council Taxbase for 2024/25
	19/12/2023	Overview and Scrutiny	Meeting to consider Service and Financial Planning Proposals (Deferred due to Settlement Date)
	30/01/2024	Overview and Scrutiny	To review the Draft Medium Term Financial Strategy
	01/02/2024	Audit Committee	To review the Treasury Management Strategy Statement
	06/02/2024	Cabinet	To recommend the Medium Term Financial Strategy and Council Tax increase to Council
27/02/2024		Council	Approve the Medium Term Financial Strategy and set the Council Tax

- 1.7 The Draft Revenue Budget, Capital Programme and General Reserves are included for consideration.
- 1.8 There remains an inherently high level of uncertainty surrounding the Local Government Finance Regime with any residual impact of the COVID-19 pandemic, the cost of living and wider economic crisis and other potential Government Policy changes.
- 1.9 The Council has a statutory duty to undertake budget consultation, set a balanced budget and calculate the level of Council Tax for its area.
- 1.10 This report updates forecasts from those provided at the meeting on 14 November 2023 following receipt of the Provisional Local Government Finance Settlement for 2024/25 on 18 December 2023.

## **The Draft Revenue Budget**

- 1.11 The Original Budget approved on 28 February 2023 budgeted no transfer to or from General Reserves.
- 1.12 A Briefing Note with financial performance in 2023/24, has been circulated to Members of the Committee. Based on latest in year performance, a contribution <u>from</u> General Reserves of **£149,440** is projected.
- 1.13 The Central Scenario Revenue Budget with a balanced budget in 2024/25, a projected transfer to general reserves in 2025/26 (assuming finance reform occurs in 2026/27) and Funding Gaps (positive figures) in later years is shown in detail at **APPENDIX A** and in summary below:



- 1.14 The MTFS from 2024/25 onwards has been prepared in the context of significant ongoing volatility and uncertainty and whilst estimates have been made on the potential impact, there remains significant uncertainty in 2023/24 and subsequent years.
- 1.15 The Council is legally required to balance the budget in the first year of 2024/25 and to set out its proposals to balance the further financial years. In 2024/25 a 'balanced budget' is recommended.
- 1.16 In later years, it is assumed that the Review of Needs and Resources (Fair Funding Review), Business Rates Reform/Reset and any new housing incentive scheme will be implemented from 2026/27. It is projected that District Councils including Lichfield DC with relatively lower need and a relatively higher Taxbase will be detrimentally impacted by these changes through lower funding and therefore at this stage, Funding Gaps are projected.
- 1.17 At the end of 2024/25, the Council is projected to have £5,836,000 of total general reserves (£3,836,000 after taking account of the Minimum Level of Reserves of £2,000,000) to assist with balancing the budget.
- 1.18 General Reserves, based on current projections and assuming finance reform is implemented as projected in 2026/27, are sufficient to balance the budget until 2027/28. However, this is not a sustainable approach, and the Council will therefore need to identify potential options to close any Funding Gap.

## The Capital Strategy and the Draft Capital Programme

1.19 The Capital Strategy and the Draft Capital Programme are outlined in APPENDICES B & C.

### The CFO's Report on the Robustness of the Budget and the Adequacy of Reserves

- 1.20 In accordance with the Local Government Act 2003 (Sections 25-27) and to comply with CIPFA Guidance on Local Authority Reserves and Balances, the CFO is required to formally report to Members on the robustness of the Budget and the adequacy of Reserves (APPENDIX D).
- 1.21 The 25 year revenue budget model (APPENDIX E).

## **Budget Consultation**

1.22 The results of the Budget Consultation for 2024/25 are summarised in the consultation section and the executive summary is provided at **APPENDIX F** with the full results on the website.

# 2. Recommendations

That the Committee scrutinise the Draft MTFS and provide feedback to Cabinet in relation to:

- 2.1 The Draft 2024/25 Revenue Budget of £15,230,000, Council Tax Requirement of £7,929,000 and a District Council proposed Band D Council Tax for 2024/25 of £192.85 (an increase of £5 or 2.66% on 2023/24).
- 2.2 The Draft MTFS 2023-28 Revenue Budgets set out in **APPENDIX A**.
- 2.3 The MTFS 2023-28 Capital Strategy including the 25 year capital investment model and the Draft Capital Programme shown in **APPENDICES B & C**.
- 2.4 The recommended increase in the Minimum Level of General Reserves from £1,900,000 to £2,000,000.
- 2.5 The recommended approach to funding Business-as-Usual Capital Investment in 2027/28.
- 2.6 The updated approach to the pay award in 2024/25, planning fees, car parking fees, contract/other inflation, regeneration initiatives and Treasury Management investment income.
- 2.7 The recommended provisional inclusion of a cost of living contingency budget of £50,000 in 2025/26.
- 2.8 The recommended increase of £298,000 in 2024/25 and the provisional inclusion of an in-year growth/contingency budget of £250,000 in 2025/26.
- 2.9 The 25 year revenue financial planning model shown at **APPENDIX E**.
- 2.10 The results of the Budget Consultation summarised at **APPENDIX F**. That the Committee notes:
- 2.11 The inclusion of the funding approved by Council for the Cinema for Lichfield District.
- 2.12 The requirements and duties that the Local Government Act 2003 places on the Authority on how it sets and monitors its Budgets, including the CFO's report on the robustness of the Budget and adequacy of Reserves shown in **APPENDIX D**.

# 3. Background

# The Medium Term Financial Strategy (MTFS)

- 3.1. Council approved the MTFS (Revenue and Capital) 2022-27 on 28 February 2023 which covers the financial years 2022/23 to 2026/27 (with a further projection for 2027/28 prepared by Finance for forward planning purposes).
- 3.2. The MTFS includes:
  - The Revenue Budget related to the day to day delivery of the Council's services such as waste collection
  - **General and Earmarked Reserves** related to the amount of money available to balance the budget in the short term or fund short term initiatives
  - **The Capital Programme** and it's financing for longer term expenditure in relation to the Council's assets, such as property.
- 3.3. The Revenue Budget and Capital Programme are connected by:
  - Any financing of the Capital Programme from the Revenue Budget
  - The repayment of borrowing and the receipt of income from investments
  - Expenditure, income, and savings resulting from capital investment.
- 3.4. The Council updates its Budget forecasts at 3, 6 and 8 month intervals.
- 3.5. To assist in understanding the level of uncertainty or risk present, in relation to the Local Government Funding Regime, we allocate each financial year a risk rating:
  - **Low** all significant components of the Local Government Funding Regime are known and understood
  - Medium all significant components of the Local Government Funding Regime are known although there is some uncertainty around how specific elements will operate
  - **High** there is uncertainty around all significant components of the Local Government Funding Regime.

# **MTFS Budget Principles**

- 3.6. To assist in preparing the MTFS, in common with several Councils, a set of principles were established to guide the preparation and management of the MTFS.
- 3.7. Council, on 15 October 2019, approved the budget principles identified at APPENDIX A.

## **MTFS Budget Assumptions**

- 3.8. There are several key cost, income and demand drivers at a corporate level that are likely to influence the level and cost of services provided and therefore the budgets contained in the MTFS.
- 3.9. These key cost, income, and demand drivers (with significant negative changes shaded in red and significant positive changes shaded in green) initially identified for the MTFS are at **APPENDIX A**.

# The Provisional Local Government Finance Settlement for 2024/25 Introduction

- 3.10. The 2024/25 local government finance settlement was received on 18 December 2023, is for one year only and is based on the Spending Review 2021 (SR21) funding levels, updated for the 2023 Autumn Statement announcements.
- 3.11. The main headlines impacting this Council are set out below:
  - Council Tax As previously announced, the council tax referendum limit will be 2.99% for local authorities, with social care authorities allowed an additional 2% social care precept. The provisional settlement confirmed that districts will be allowed to apply the higher of the referendum limit of 2.99% or £5 (2.66%).
  - Settlement Funding Assessment The September CPI figure of 6.7% has been applied to increase
    the local government funding amount within the business rates retention scheme and Revenue
    Support Grant.
  - Local Government Funding Reform No announcements were made regarding funding reform.

### **Specific Grants**

- No Change: Improved Better Care Fund The funding remains at £2.140m. An element of this
  funding provided to County Councils is distributed to District Councils to fund Disabled Facilities
  Grants in the Capital Programme.
- No change: New Homes Bonus The 2024/25 allocations have been announced at £291m (£291m in 2023/24 also coincidence only).
- Increased: Funding Guarantee The cost of the 3% funding guarantee has increased by £64m from £133m to £197m for 2024/25.
- Reduced: Services Grant This grant has reduced from £483m to £77m, a reduction of £406m. The funding has been reduced after "factoring in the costs of using some of the remaining Services Grant to fund increases to other settlement grants and equalisation of the adult social care precept". A small proportion has also been held back as a contingency.
- No Change: Rural Services Delivery Grant There has been no change to the national grant (£95m) or local allocations for 2024/25.

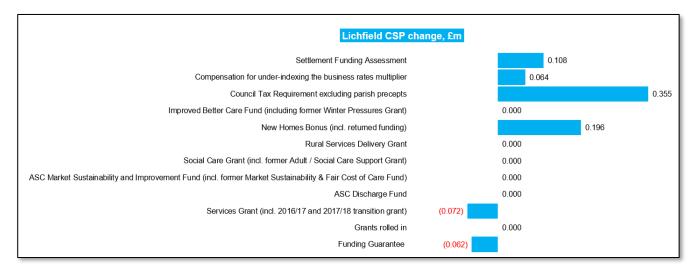
## **Government Core Spending Power Analysis**

- 3.12. The Government analyses Local Government Funding using its preferred measure of Core Spending Power. There a several key points to make in relation to this measure:
  - It excludes any Business Rate Growth above the Government Set Baseline.
  - It assumes average Council Tax base growth and that all Councils will utilise the maximum available Council Tax increase for this Council in 2024/25 it is 3% (2.99% for modelling purposes).
  - It excludes any other local income sources such as the benefits of Business Rate Pooling and previous year Collection Fund surpluses or deficits.
- 3.13. The comparison of the Core Spending Power using the comparative Settlement for 2023/24 to the provisional Settlement in 2024/25 is shown below:

	Core Spending Power Comparative 2023/24	Core Spending Power Provisional 2024/25	Variance
Retained Business Rates - Baseline	£2,195,966	£2,296,616	£100,650
Assumed Council Tax	£7,614,387	£7,969,646	£355,259
Other Grants including Funding Guarantee Grant	£1,123,491	£1,061,009	(£62,483)
New Homes Bonus	£992,453	£1,188,722	£196,269
Core Spending Power Elements	£11,926,297	£12,515,993	£589,696
% Increase in Core Spending Power			4.9%

MTFS
Projection
0 & S
14/11/2023
2024/25
£2,196,000
£7,858,000
£1,406,000
£844,000

3.14. The changes are also explained by Core Spending Power funding stream in the chart below:



- 3.15. The Provisional Settlement is subject to the outcome of consultation and the Council responded to this consultation on **9 January 2024** in advance of the deadline of 15 January 2024.
- 3.16. The Provisional Settlement outcome is in line with the assumptions used in the Draft MTFS presented to this Committee on 14 November 2023 of (£12,304,000¹). This means that the level of uncertainty for 2024/25 can remain at Medium.
- 3.17. However, the financial benefits at this stage, impact on 2024/25 and potentially 2025/26. Most key income streams (Business Rates, Review of Needs and Resources/Fair Funding and New Homes Bonus) will be reviewed for implementation potentially in 2025/26 but more likely in 2026/27 (assumed in the Draft MTFS) or later. Therefore, the level of uncertainty from 2025/26 remains as High.

<sup>&</sup>lt;sup>1</sup> Total Funding for 2024/25 assuming a Council Tax increase of 1.99% was projected to be (£14,123,000) less the local elements of Collection Fund Surplus of (£474,000) and Business Rates Growth of (£1,345,000).

## The Draft Revenue Budget

- 3.18. The Committee was presented with a Draft Revenue Budget on 14 November 2023, and this has been updated to reflect:
  - The inclusion of updated projections from the 8 month Money Matters Report.
  - The inclusion of financial implications from any further Approved Reports.
  - The Provisional Local Government Finance Settlement for 2024/25 with at this stage, any finance reform assumed to be delayed until 2026/27.
  - Any significant inflationary or other changes identified from the detailed review of base budgets.
- 3.19. As in previous years, three funding scenarios have been prepared based on the assumptions shown at **APPENDIX A**.
- 3.20. The estimated inflation and budget variations for all scenarios (with additional income or savings enclosed by brackets) compared to the approved Medium Term Financial Strategy are shown below:

Updated Expenditure/Income Projections
Updated pay inflation pressures
Approved Cinema for Lichfield District funding
Revenue Contributions to the Capital Programme 2027/28
Additional income from Planning Fees (Autumn Statement)
Additional Planning Investment / Contingency
Additional income from Car Parking Fees
Additional Car Parking Investment / Contingency
Contracts Inflationary increases
Inflationary Increase in Community Grants
Enabling Regeneration Investment
Updated Treasury Management Projections
Inclusion of a cost of living contingency budget
In year contingency/growth budget
Sub Total

2023/24	2024/25	2025/26	2026/27	2027/28
£000	£000	£000	£000	£000
	250	263	281	297
	755	0	0	0
±.	612	0	0	0
Included in Approved Budget	(54)	(95)	(209)	(223)
ed	54	95	209	223
ō	(150)	(150)	(150)	(150)
Арр	150	150	150	150
.⊑	274	297	287	327
ded	23	28	33	38
cluc	350	120	0	0
드	(700)	(550)	0	0
	0	50	0	0
	298	250	0	0
	1,862	458	601	662

3.21. The central scenario funding changes (with additional income enclosed by brackets) compared to the approved Medium Term Financial Strategy are shown below:

Updated Central Scenario Funding Projections				
Retained Business Rates Baseline Funding				
Retained Business Rates Growth Allowance				
Rolled in Grants				
Business Rates Cap Grant				
Services Grant				
Funding Guarantee Grant				
Transitional Funding				
New Homes Bonus				
Collection Fund (Surplus)/Deficit				
Council Tax Income				
Sub Total				

2023/24	2024/25	2025/26	2026/27	2027/28
£000	£000	£000	£000	£000
	62	(42)	(27)	(13)
get	(342)	(1,472)	(337)	(334)
pns	1	(512)	(114)	(110)
<u>р</u>	181	(512)	0	0
0.00	69	(13)	0	0
pp	86	(1,450)	0	0
	0	747	(1,159)	(64)
ed i	(619)	0	0	0
Included in Approved Budget	(1,229)	0	0	0
luc	(71)	(51)	(41)	(59)
	(1,862)	(3,305)	(1,678)	(580)

# Modelled Changes and their Impact on the Draft Revenue Budget and the Funding Gap

3.22 The Revenue Budget central scenario modelled changes and their impact on the Funding Gap (surpluses and transfers to General Reserves are enclosed with brackets) together with scenarios based on more optimistic and more pessimistic funding assumptions are shown in detail at **APPENDIX A** and in summary below:

Updated Central Scenario Funding Projections				
Approved Funding Gap				
Updated Expenditure/Income Projections				
Updated Central Scenario Funding Projections				
Updated Central Scenario Budget Funding Gap				

2023/24	2024/25	2025/26	2026/27	2027/28
£000	£000	£000	£000	£000
.⊑ <del>o</del>	0	1,616	1,903	1,770
ncluded in Approved Budget	1,862	458	601	662
cluc ppr Bud	(1,862)	(3,305)	(1,678)	(580)
Ind A	0	(1,231)	826	1,852

More Optimistic Scenario Impact on General Reserves
More Pessimistic Scenario Impact on General Reserves

244	(1,764)	(162)	(49)
1,413	444	3,446	3,965

- 3.23 The key features of the proposed central scenario Revenue Budget are:
  - The inclusion of additional budgets to address ongoing projected budget pressures related to an increased pay award of **4%** (increased from 2%) in 2024/25.
  - The inclusion of £755,000 of funding for the Cinema for Lichfield District approved by Council on 12 December 2023 and funded by an element of the Collection Fund Surplus.
  - The transfer of £612,000 to an earmarked reserve to fund Business-as-Usual Capital Investment in 2027/28 to negate additional borrowing need.
  - Planning fee income projections have been updated to:
    - o Include updated projected income from local planning fee changes.
    - Take account of the Autumn Statement changes in national fees (only fees for major applications would increase to recover full cost whereas previously minor application fees were also proposed to increase).
    - o Reflect income being lower than budget in 2023/24 and lower OBR projections for housing transactions in 2024/25 and 2025/26.
    - Set aside any additional income to invest in the planning service or provide income contingency due to the uncertainty around planning income and the status of the Local Plan.
  - Additional Car parking income of **(£150,000)** that is higher than the budgeted level is proposed to be set aside to invest in car parking or provide income contingency.
  - Additional inflationary allowances have been included in the budget based on the November 2023 Office for Budget Responsibility (OBR) forecasts contained in the Economic and Fiscal Outlook (these higher forecasts are shown in the MTFS Budget Assumptions in APPENDIX A).
  - Inflationary increases for community grants budgets.
  - Provision is included to fund planned regeneration initiatives given the existing earmarked reserve is now fully committed.
  - Additional income from Treasury management is included to reflect higher interest rates and higher investment balances partly from slippage in the spend of major capital investment schemes such as the leisure centre.
  - In addition to 2023/24 and 2024/25, the proposed provisional inclusion of a specific cost of living contingency budget of £50,000 in 2025/26.

- In addition to 2023/24, a proposed increase in the in-year more general contingency/growth budget in 2024/25 of £298,000 to £398,000 and the proposed provisional inclusion of a budget of £250,000 in 2025/26.
- A **Council Tax increase of £5** or **2.66**% for 2024/25 and then modelled increases of **1.99**% for each subsequent year. The impact over the four years of this approach and a maximum **2.99**% increase in 2024/25 and then annual **1.99**% increases compared to the Approved Budget is shown below:

Approved Council Tax Income (modelled
increases of 1.99%)
Modelled Increase
Modelled Increase
Modelled Council Tax Band D
Approved Council Taxbase
Modelled MTFS Council Tax Income @ £5
24/25 and then 1.99%
(Higher) / Lower Modelled Council Tax Income

Total	2024/25	2025/26	2026/27	2027/28
£000	£000	£000	£000	£000
(£33,080)	(£7,858)	(£8,124)	(£8,416)	(£8,682)
	£5.00	1.99%	1.99%	1.99%
	£192.85	£196.68	£200.60	£204.59
	41,116	41,567	42,161	42,723
(£33,303)	(£7,929)	(£8,175)	(£8,457)	(£8,741)
(£223)	(£71)	(£51)	(£41)	(£59)

Council Tax Income @ 2.99% 24/25 and then	
1.99%	
(Higher) / Lower Modelled Council Tax Income	<u>.</u>

(£33,410)	(£7,955)	(£8,202)	(£8,485)	(£8,769)
(£330)	(£97)	(£78)	(£69)	(£87)

## The Capital Strategy

- 3.24 The Capital Strategy is shown at **APPENDIX B** and sets out the Council's framework for managing the Capital Programme including:
  - Capital expenditure, including the approval process, long-term financing strategy, asset management, maintenance requirements, planned disposals and funding restrictions.
  - **Debt and borrowing and treasury management**, including projections for the level of borrowing, capital financing requirement and liability benchmark, provision for the repayment of debt, the authorised limit and operational boundary for the coming year and the authority's approach to treasury management.
  - **Commercial activities**, including due diligence processes, the authority's risk appetite, proportionality in respect of overall resources, requirements for independent and expert advice and scrutiny arrangements.
  - Other long-term liabilities, such as financial guarantees.
  - **Knowledge and skills**, including a summary of that available to the authority and its link to the authority's risk appetite.
- 3.25 As the Council's Chief Financial Officer, I have assessed the current overall risk as **Tolerable (green)**.

## **The Draft Capital Programme**

- 3.26 The Committee was presented with a Draft Capital Programme on 14 November 2023, and this has been updated to reflect:
  - The inclusion of updated projections from the 8 month Money Matters Reports.
  - The inclusion of financial implications from any further Approved Reports.
  - Any other changes identified from review of the Approved Budget.
- 3.27 The additional capital investment projections included in the Draft Capital Programme are:

Details	Source	2023/24	2024/25	2025/26	2026/27	2027/28
		£000	£000	£000	£000	£000
IT Hardware	25 year model					175
Property Maintenance	25 year model					230
Bin Purchases	25 year model					150
Vehicles	25 year model					250
Disabled Facilities Grants	25 year model					914

Projected Capital Spend
External Funding
Existing Revenue Budgets
Council Funding (see above)
Total Funding
Shortfall in Funding & Borrowing Need

	0	0	0	1,719
				(914)
				(150)
				(655)
	0	0	0	(1,719)
0	0	0	0	0

3.28 The following projects have been removed from the Draft Capital Programme:

Project	Budget	Reason
New Build Parish Office / Community Hub	£92,000	Fradley Parish Council no longer wish to go ahead with
		the project
Lichfield St Johns Community Link	£35,000	CIL grant agreement has expired
Falkland Road Fosseway Canal Walk	£260,000	CIL grant agreement has expired
Fradley BMX Pumptrack	£33,000	Fradley Parish Council no longer wish to go ahead with
		the project

- 3.29 A few projects contained in the Approved Capital Programme have revenue implications such as operating costs, capital financing costs for internal borrowing, revenue funding or savings.
- 3.30 The MTFS currently assumes a budget neutral position for the Cinema for Lichfield District until more informed financial projections are provided through the Business Plan. Any future changes following receipt of the Business Plan will be reported in line with the Council's budget monitoring and any budget approvals will be in line with the budget framework
- 3.31 The Draft Capital Programme revenue implications contained in the Approved Budget (at the 8 month's stage of 2023/24) and the revenue implications of additional capital spend are shown below:

Revenue Implications	2023/24	2024/25	2025/26	2026/27	2027/28
	£000	£000	£000	£000	£000
Interest on Loan to the LA Company	0	0	0	0	0
Friary Grange - Refurbishment	135	135	0	0	0
New Leisure Centre Capital Financing Costs	0	0	373	366	359
New Leisure Centre Operating Costs	0	0	235	(11)	(85)
New Leisure Centre Sinking Fund	0	0	0	50	100
Savings Reinvested	(100)	(100)	(100)	(100)	(100)
Community Infrastructure Levy 2022	(11)	(173)	(100)	(100)	(100)
New Leisure Centre & CIL Risk/Uncertainty	111	273	0	0	0
A Cinema for Lichfield District - Income	0	0	(600)	(600)	(600)
A Cinema for Lichfield District - Sinking Fund	0	0	254	254	254
A Cinema for Lichfield District -	0	0	346	346	346
Expenditure/Uncertainty	U	U	340	340	340
Revenue Budget - Bin Replacement	150	150	150	150	0
Revenue Budget - Corporate	173	100	565	183	0
Sub Total - Approved Budget	458	385	1,123	538	175
Revenue Budget - Corporate	0	0	0	0	0
Revenue Budget - Earmarked Reserves	0	0	0	0	612
Revenue Budget - Bin Replacement	0	0	0	0	150
Sub Total - Service and Financial Planning	0	0	0	0	762
Capital Programme Total	458	385	1,123	538	937

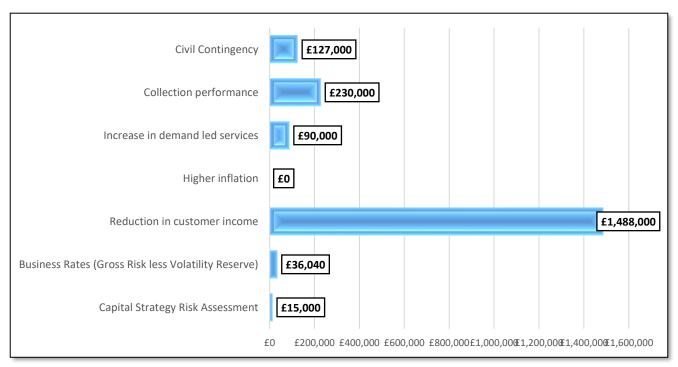
3.32 The Draft Capital Programme is summarised below and is shown in detail at **APPENDIX C**:

	Draft Capital Programme						
	2023	3/24	2024/25	2025/26	2026/27	2027/28	
	Original Approved						
	Budget	Budget	Budget	Budget	Budget	Budget	
Strategic Priority	£000	£000	£000	£000	£000	£000	
LEVEL OF UNCERTAINTY / RISK	MEDIUM	MEDIUM	MEDIUM	HIGH	HIGH	HIGH	
Enabling People	9,222	4,421	10,537	3,172	1,320	1,100	
Shaping Place	819	386	425	6,600	210	400	
Developing Prosperity	4,931	5,493	4,649	3,999	10	0	
Good Council	448	520	215	365	405	405	
Draft Capital Programme	15,420	10,820	15,826	14,136	1,945	1,905	
Capital Funding	13,087	10,820	12,647	11,820	1,945	1,905	
Borrowing Need	2,333	0	3,179	2,376	0	0	

General Capital Receipts	(481)	(1,466)	(387)	(244)	(55)	(83)
Housing Capital Receipts	(663)	(979)	(979)	(979)	(979)	(979)
Total Capital Receipts	(1,144)	(2,445)	(1,366)	(1,223)	(1,034)	(1,062)

# Opinion of CFO on the Adequacy of Reserves and the Robustness of the Estimates

- 3.33 The Chartered Institute of Finance and Accountancy (CIPFA) provided the fourth release of its Financial Resilience Index December 2023 (Lichfield DC's information compared to all District Councils and Nearest Neighbours is shown at **APPENDIX D**). The index showed this Council's position on a range of measures associated with financial risk.
- 3.34 This release is still based on backward looking measures rather than the future financial challenges identified in forward looking Medium Term Financial Strategies. However, the residual impact of the COVID-19 pandemic and its impact on financial resilience is included in the measures.
- 3.35 The Resilience Index identified that most of the measures selected, including those related to the level and change in reserves, this Council was at the lower end of the risk spectrum compared to all other District Councils and Nearest Neighbour Authorities.
- 3.36 It remains prudent for the Council to maintain an adequate 'working balance' or Minimum Level that is part of its general reserves. A risk assessment approach in line with Best Practice that has been updated to take account of the challenging economic environment is used to determine the required Minimum Level and the level of general and earmarked reserves.
- 3.37 The main elements of the risk assessment are shown in detail at **APPENDIX D** and in summary below:



- 3.38 The Chief Finance Officer (CFO) has been involved throughout the entire budget process, including revising the MTFS, input to the drafting of the budget, the ongoing financial monitoring and reporting process, evaluation of investments and savings, engagement with Members of the Cabinet and Overview and Scrutiny Committee, advising colleagues, the strategic choices activities, challenge and evaluation activities, and scrutiny of the budget.
- 3.39 I am of the opinion, for a Council of this size and with our recent record of prudent spending, effective Risk Management, robust budgeting and effective Budget monitoring and control, a revised General Minimum Reserve level of £2,000,000 is adequate.
- 3.40 It is important to note that the level for 2024/25 has increased because of the economic climate. This involves changes to specific risks such as a reduction in income from customers. In addition, several risks such as Business Rates have specific earmarked reserves and specific budget risk based allowances related to inflation have been incorporated within the MTFS.

# **Projected General Reserves**

3.41 The total projected level of general reserves is shown below using the central scenario together with projections using the more optimistic and pessimistic budget scenarios:

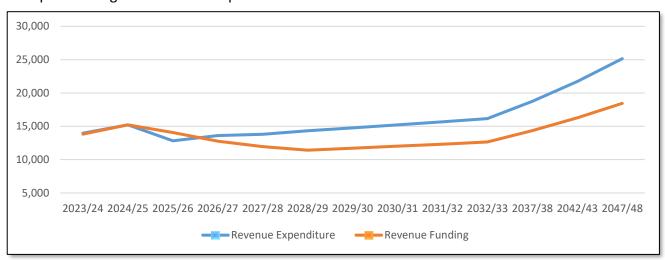
	2023	3/24	2024/25	2025/26	2026/27	2027/28
	Original	Approved				
	Budget	Budget				
	£000	£000	£000	£000	£000	£000
LEVEL OF UNCERTAINTY / RISK	MEDIUM	MEDIUM	MEDIUM	HIGH	HIGH	HIGH
Available General Reserves Year Start	4,175	4,085	3,936	3,836	5,067	4,241
Change in Minimum Level	0	0	(100)	0	0	0
(Funding Gap) / transfer to General Reserves	0	(149)	0	1,231	(826)	(1,852)
Available General Reserves Year End	4,175	3,936	3,836	5,067	4,241	2,389
Minimum Level	1,900	1,900	2,000	2,000	2,000	2,000
Central Scenario General Reserves	6,075	5,836	5,836	7,067	6,241	4,389

More Optimistic Scenario	6,075	5,836	5,592	7,355	7,517	7,566
More Pessimistic Scenario	6,075	5,836	4,423	3,979	533	(3,432)

- 3.42 There is currently a significant ongoing level of uncertainty in relation to Local Government Finance with several planned reforms. This unprecedented uncertainty has been amplified by the impact of the COVID-19 pandemic and the current economic climate.
- 3.43 Financial planning in these circumstances with any degree of certainty is incredibly difficult especially when it is not clear when or if any of the planned reforms will be implemented.
- 3.44 However, the scenarios in this report provide an <u>indication</u> of the impact on the MTFS from the use of different assumptions. Two of the three scenarios utilised currently project a funding gap in 2026/27 and beyond. The projected funding gaps are principally due to:
  - The projected impact of the Review of Needs and Resources (formerly the Fair Funding Review)
    and the review of Business Rate Baselines where resources are likely to be redistributed from
    District Councils to Upper Tier authorities. These reviews reflect the need for additional funding
    to address the increasing demographic demands in adult social care and children's services.
  - The additional costs related to delivering existing services such as inflation, pension costs, an increasing population, and more properties.
  - The desire to deliver new or enhanced often discretionary services such as a replacement leisure centre and the Cinema for Lichfield District.
- 3.45 A replacement leisure centre of £10,000,000 funded in part by £5,000,000 of internal borrowing has been included in the Approved MTFS. The estimated cost of borrowing of £373,000 impacting from 2025/26 onwards for a budgeted period of 25 years has also been included in the Approved Revenue Budget.
- 3.46 In addition, a budget of £9,787,000 (£5,788,000 and £3,999,000) for the Cinema for Lichfield District has been included in the Approved MTFS and is also part funded by internal borrowing of £495,000. The estimated cost of borrowing of £37,000 impacting from 2025/26 onwards for a budgeted period of 25 years has also been assumed in the Revenue Budget modelling.
- 3.47 This internal borrowing will be a long term financial commitment for the Council. Therefore, given the range of financial projections at this time of significant ongoing uncertainty, Council will need to be aware that to enter long term commitments of this nature carry a very high risk that a balanced budget cannot be achieved or maintained.
- 3.48 It is very important therefore to highlight that in the event funding gaps do result from finance reform, to mitigate the risk of a statutory notice, focused on the inability to deliver a balanced budget, a robust and deliverable savings plan will need to be agreed together with a commitment to its delivery.

## **Longer Term Financial Planning**

3.49 The updated longer term financial plan is shown in detail at **APPENDIX E** and in the chart below:



3.50 A funding gap is projected from 2026/27 onwards and this will mean that subject to the outcome of the local government finance reforms, the identification of options to deliver further sustainable savings/additional income will remain necessary.

Alternative Options

In the main, the options are focused on the level of resource allocated to Strategic Priorities and the level of Council Tax increase.

Consultation

The budget consultation was launched on 18 October 2023 and was open until 12 December 2023. The primary method of response to the consultation was via an online tool. This tool enabled respondents to alter the non-central costs Original Budget for 2024/25 of £11,882,310 (The Original Net Budget was £13,368,100 and central items totalled £1,485,790) that was allocated in the Medium Term Financial Strategy.

A total of **909** people responded to the survey. This represents **0.86%** of the adult population of the district and represents a reduction of **224** respondents from the previous budget consultation in 2022. The outcome of respondent's budget choices (reductions in budgets and percentages are enclosed by brackets) is shown below:

Service		Original	Average	Average
Group	Service Item	Budget	Change %	Budget
Place (E)	rpenditure)	£7,478,320	(1.09%)	£7,396,668
	Planning, Environment and Building Control		(4.17%)	£865,120
	Street Cleaning, Bins and Recycling	£4,165,670	(0.09%)	£4,161,775
	City Centre Development	£33,330	(3.81%)	£32,061
	Conservation, Ecology and Woodlands	£173,490	(1.61%)	£170,703
	Parks and Open Spaces	£1,712,590	(0.88%)	£1,697,518
	Local Plan	£490,480	(4.28%)	£469,490
People (	Expenditure)	£3,225,960	(1.25%)	£3,185,581
	Community	£658,770	(1.07%)	£651,740
	Housing Strategy and Homelessness	£786,870	(1.29%)	£776,699
	Sports and Leisure	£676,560	(1.25%)	£668,075
	Licensing and Public Protection	£1,103,760	(1.33%)	£1,089,067
Prosperi	ty (Expenditure)	£911,900	(2.71%)	£887,178
	Events and Culture	£426,690	(2.72%)	£415,096
	Tourism	£346,880	(3.06%)	£336,271
	Business Support and Investment	£138,330	(1.82%)	£135,811
Resident	: Services (Expenditure)	£974,710	(1.89%)	£956,267
	Council Tax, Benefits, Business Rates and Customer			
	Services	£974,710	(1.89%)	£956,267
Traffic a	nd Parking (Expenditure)	(£708,580)	(1.22%)	(£699,927)
	Traffic and Parking	(£708,580)	(1.22%)	(£699,927)
	Total - Non-Central Costs	£11,882,310	(£156,543)	£11,725,767
	Central Costs	£1,485,790		
	Total Budget	£13,368,100		

The detailed comments also received through the Budget Consultation are included at **APPENDIX F.** 

In addition, to the online tool, the Cabinet Member for Finance and Commissioning and the Assistant Director – Finance and Commissioning (Section 151) attended the Youth Council on 7 December 2023 to seek views on priorities for the MTFS. The main feedback received related to:

- Additional funding for organisations that support diversionary activity to reduce the risk of Anti-Social Behaviour.
- More focussed promotion of events and festivals in Lichfield District.
- Support for the delivery of more affordable and ECO friendly homes.

Financial Implications	The financial implications are shown in the background section of the report and the Appendices.			
Approved by Section 151	Yes			
Legal Implications	No specific legal implications.  The recommended Medium Term Financial Strategy is part of the Budget Framework and will therefore require the approval of Full Council.			
Approved by Monitoring Officer	Yes			
Contribution to the Delivery of the Strategic Plan	The report directly links to overall performance and especially the delivery of the Strategic Plan.			
Equality, Diversity and Human Rights Implications	These areas are addressed as part of the specific areas of activity prior to being included in the Strategic Plan.			
Crime & Safety Issues	These areas are addressed as part of the specific areas of activity prior to being included in the Strategic Plan.			
Data assessment	The ability to deliver the outcomes set out in the <b>Lichfield District Council Strategic Plan</b> , and beyond, is dependent on the resources available in the MTFS. The MTFS identifies the level of resources available and spend necessary to deliver the outcomes across the entire District.  However, the application of relevant data and the Social Progress Index can be considered for new budget pressures, savings and income proposals as they are developed.			
Environmental Impact (including Climate Change and Biodiversity).	These areas are addressed as part of the specific areas of activity prior to being included in the Strategic Plan.			
GDPR/Privacy	There are no specific implications related to the Medium Term Financial Strategy			

Impact Assessment

	Risk Description & Risk	Original Score	How We Manage It	Current Score (RYG)			
	Owner	(RYG)					
	Strategic Risk SR1 - Non achievement of the Council's key priorities contained in the Strategic Plan due to the availability of						
Α	Council Tax is not set by the	Likelihood: Green	Finance Full Council set with reference to when	Likelihood: Green			
^	Statutory Date of <b>11 March</b>	Impact: Red	major preceptors and Parishes have	Impact: Red			
	2024	Severity of Risk: Yellow	approved their Council Tax.	Severity of Risk: Yellow			
В	Implementation of the Check, Challenge and Appeal Business Rates Appeals and more frequent revaluations	Likelihood: Yellow Impact: Red Severity of Risk: Red	To closely monitor the level of appeals. An allowance for appeals has been included in the Business Rate Estimates.	Likelihood: Green Impact: Green Severity of Risk: Green			
С	The review of the New Homes Bonus regime	Likelihood: Red Impact: Red Severity of Risk: Red	In the MTFS, no income is assumed beyond 2025/26.	Likelihood: Red Impact: Yellow Severity of Risk: Yellow			
D	The increased Localisation of Business Rates, Business Rate Reset and the Review of Needs and Resources	Likelihood: Red Impact: Red Severity of Risk: Red	To assess the implications of proposed changes and respond to consultations to attempt to influence the policy direction in the Council's favour.	Likelihood: Red Impact: Red Severity of Risk: Red			
Е	The affordability and risk associated with the Capital Strategy	Likelihood: Yellow Impact: Red Severity of Risk: Red	A property team has been recruited via the Company to provide professional expertise and advice in relation to property and to continue to take a prudent approach to budgeting.	Likelihood: Yellow Impact: Yellow Severity of Risk: Yellow			
F	Sustained higher levels of inflation in the economy	Likelihood: Yellow Impact: Yellow Severity of Risk: Yellow	Maintain a watching brief on economic forecasts, ensure estimates reflect latest economic projections. Where possible, ensure income increases are maximised to mitigate any additional cost.	Likelihood: Yellow Impact: Yellow Severity of Risk: Yellow			
	Interest Rate Risk if Internal	Likelihood: Yellow	The level of internal borrowing is a	Likelihood: Yellow			
G	Borrowing is replaced by	Impact: Yellow	relatively low level at £5.495m and the	Impact: Green			
	External Borrowing	Severity of Risk: Yellow	cost is budgeted at 3.5%.	Severity of Risk: Green			
Н		ity and capability to delive Likelihood: Yellow	r / adapt the new strategic plan to the eme There will need to be consideration of	Likelihood: Yellow			
l"	The Council cannot achieve its approved Delivery Plan	Impact: Red Severity of Risk: Red	additional resourcing and/or reprioritisation.	Impact: Yellow Severity of Risk: Yellow			
I	The resources available in the medium to longer term to deliver the Strategic Plan are diminished	Likelihood: Yellow Impact: Red Severity of Risk: Red	The MTFS will be updated through the normal review and approval process.	Likelihood: Yellow Impact: Yellow Severity of Risk: Yellow			
J	Government and Regulatory Bodies introduce significant changes to the operating environment	Likelihood: Red Impact: Red Severity of Risk: Red	To review all proposed policy changes and respond to all consultations to influence outcomes in the Council's favour.	Likelihood: Yellow Impact: Yellow Severity of Risk: Yellow			

#### **Background documents**

- Medium Term Financial Strategy (Revenue and Capital) 2023-27 and the addendum Cabinet 14 February 2023
- Insourcing Leisure Provision Cabinet 14 February 2023
- New Leisure Facility at Stychbrook Park Cabinet 14 February 2023
- Community Infrastructure Levy (CIL) Allocation Cabinet 14 February 2023
- Medium Term Financial Strategy (Revenue and Capital) 2023-27 Council 28 February 2023
- Money Matters: 2022/23 Review of Financial Performance against the Financial Strategy Cabinet 27 June 2023
- Medium Term Financial Strategy Cabinet 27 June 2023
- Money Matters: Financial Monitoring in 2023/24 Cabinet 5 September 2023
- Medium Term Financial Strategy Cabinet 10 October 2023
- Money Matters: Financial Monitoring in 2023/24 Cabinet 5 December 2023
- Money Matters: Calculation of Business Rates 2024/25, Council Tax Base for 2024/25 and the projected Collection Fund Surplus / Deficit for 2023/24 – Cabinet 5 December 2023
- Money Matters: Financial Monitoring in 2023/24 Cabinet 6 February 2024

## Relevant web links

## **MTFS Budget Principles**

- Council will consider the medium-term outlook when setting the level of Council Tax to ensure that a sustainable budget position is maintained
- Council will prioritise funding for statutory and regulatory responsibilities to ensure these are delivered in a way that meets our legal requirements and customer needs
- Council will continue to seek continuous improvement to enable further savings, efficiencies and income gains and provide budgets that are appropriate to service needs
- Council will ensure that all growth in the staffing establishment will be fully understood through
  robust business cases in order to ensure our resources match service and customer needs. Growth
  will usually be allowed where costs are offset by external funding, savings or additional income
- Council will not add to other ongoing revenue budgets unless these are unavoidable costs or corresponding savings are identified elsewhere
- Council will use robust business cases to prioritise capital funding so that we have a sustainable Capital Programme that meets statutory responsibilities, benefits the Council's overall revenue budget position, and ensures that existing assets are properly maintained
- Council will maintain an overall level of revenue reserves that are appropriate for the overall level of risks that the organisation faces, in order to overcome any foreseeable financial impact.

# **MTFS Budget Assumptions**

Key Cost and Income Drivers								
	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28		
Full Time Equivalents	328	308	308	308	308	308		
Pay Award	4.00%	4.00%	4.00%	2.00%	2.00%	2.00%		
Employers National Insurance	8.87%	9.36%	9.46%	9.57%	9.66%	9.75%		
Employers Pension (%)	16.20%	22.00%	22.00%	22.00%	22.00%	22.00%		
Employers Pension (Past Service)	£1,206,520	£697,040	£716,670	£736,290	£1,131,270	£1,181,270		
Employers Pension (Other)	£109,260	£108,260	£111,540	£114,920	£118,400	£121,880		
Non-Contractual Inflation (CPI) (OBR)	10.04%	6.09%	3.03%	1.56%	1.49%	1.81%		
Non-Contractual Inflation (RPI) (OBR)	12.87%	8.26%	4.30%	2.41%	2.60%	2.84%		
Applicable Fees and Charges (minimum)	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%		
Council Tax Increase (actual/modelled)	1.50%	0.00%	1.99%	1.99%	1.99%	1.99%		
Base Rate	2.34%	4.63%	3.39%	3.00%	3.00%	3.00%		
Investment Return	2.55%	4.21%	3.81%	3.50%	3.50%	3.50%		
	Key Der	nand Driver	S					
	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28		
Population Projections	105,709	106,073	106,432	106,749	107,070	107,398		
Residential Properties	47,939	48,488	49,183	49,918	50,420	50,922		
Business Properties	3,040	3,041	3,041	3,041	3,041	3,041		
Number of visitors to the district	2,200,000	2,500,000	2,600,000	2,700,000	2,800,000	2,900,000		

Population Projections
Residential Properties
Business Properties
Number of visitors to the district

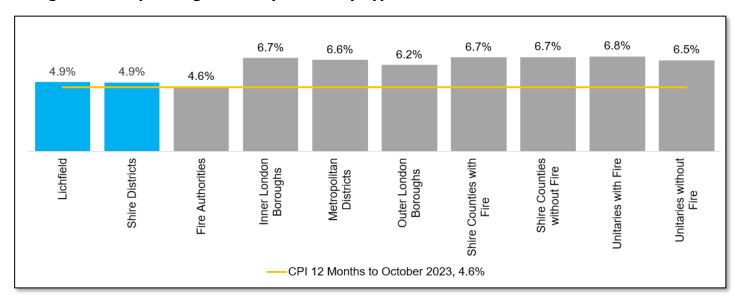
% Increase 1.60% 6.22% 0.03% 31.82%

The <u>current</u> inflation projections being using to develop the MTFS at a more granular level are:

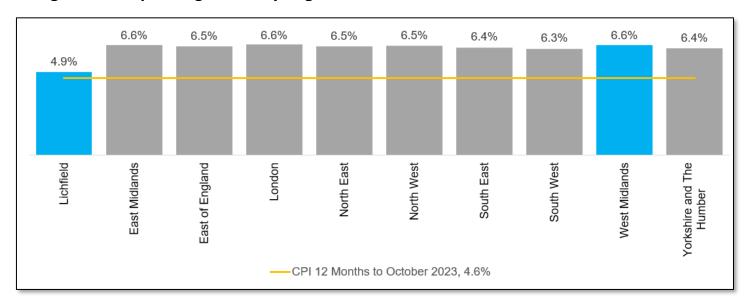
	2023/24	2024/25	2025/26	2026/27	2027/28
Salaries & Wages	4.00%	4.00%	2.00%	2.00%	2.00%
Electricity	20.00%	10.00%	10.00%	10.00%	10.00%
Gas	9.00%	10.00%	10.00%	10.00%	10.00%
Water	3.00%	3.00%	3.00%	3.00%	3.00%
Fuel	9.40%	5.00%	5.00%	5.00%	5.00%
ICT Licenses	10.00%	10.00%	10.00%	10.00%	10.00%
Telephone & Mobiles	3.00%	3.00%	3.00%	3.00%	3.00%
Business Rates	3.74%	6.00%	2.00%	2.00%	2.00%
Postage	3.00%	3.00%	3.00%	3.00%	3.00%
Insurances	5.00%	5.00%	5.00%	5.00%	5.00%
Investment Income	4.21%	3.81%	3.50%	3.50%	3.50%

# **Core Spending Power Increase Comparators**

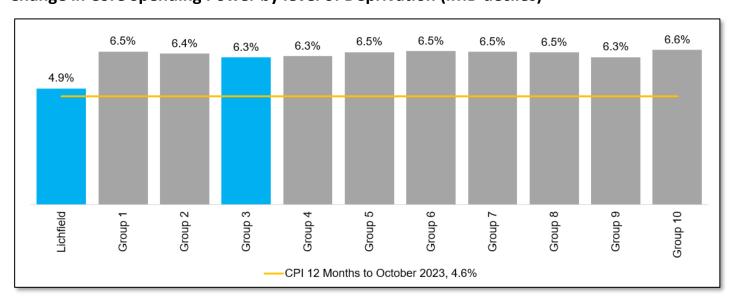
# **Change in Core Spending Power by Authority Type**



# **Change in Core Spending Power by Region**



# Change in Core Spending Power by level of Deprivation (IMD deciles)



# **Funding Scenario Assumptions**

Funding Stream	Key Assumptions		
Business Rates & Grants			
Business Rates Baseline Funding Level	Projected by expert with Finance Reform from 2026/27		
Business Rates Growth	Council Business Rate income projections		
Services Grant, Funding Guarantee Grant and Transitional Funding	From 2026/27 transitional funding is provided to mitigate the impact of Finance Reform The funding is triggered when there is a change in Core Spending Power (funding) of more than an assumed % between any year		
New Homes Bonus			
Central	Retained until 2026/27, central housing growth and then abolished		
More Optimistic	Retained in its current format with higher levels of housing growth		
More Pessimistic	Retained until 2026/27, lower housing growth and then abolished		
Council Tax			
Central	Projected housing growth and Taxbase change of 1.61% in 24/25, 0.86% in 25/26, 1.38% in 2026/27 and 1.29% in 2027/28.  Council Tax increases of £5 in 2024/25 and then 1.99% annually		
More Optimistic	Higher housing growth and annual 2.99% Council Tax increases		
More Pessimistic	Lower housing growth and annual Council Tax freezes		

# Draft Revenue Budget 2023/24 to 2027/28

	Diait Nevenue Duuget 2023/24 to 2027/20							
Central Scenario								
	2023/24		2024/25	2025/26	2026/27	2027/28		
	Original Budget £000	Approved Budget £000	£000	£000	£000	£000		
LEVEL OF UNCERTAINTY / RISK	MEDIUM	MEDIUM	MEDIUM	HIGH	HIGH	HIGH		
Projected Net Operating Cost excluding 'windfall' transfers	13,815	13,965	15,230	12,826	13,601	13,795		
Transfer settlement 'windfall' to Strategic Priorities Reserve	0	0	0	0	0	0		
Projected Net Operating Cost	13,815	13,965	15,230	12,826	13,601	13,795		
Retained Business Rates Baseline Funding	(2,196)	(2,196)	(2,297)	(2,329)	(2,360)	(2,392)		
Retained Business Rates Growth Allowance	(1,268)	(1,268)	(1,474)	(1,472)	(337)	(334)		
Rolled in Grants	(106)	(106)	(113)	(106)	320	352		
Business Rates Cap Grant	(678)	(679)	(490)	(512)	0	0		
Lower Tier Services Grant	0	0	0	0	0	0		
Services Grant	(86)	(86)	(13)	(13)	0	0		
Funding Guarantee Grant	(558)	(558)	(496)	(1,450)	0	0		
Transitional Funding	0	0	0	0	(1,941)	(828)		
New Homes Bonus	(993)	(992)	(1,189)	0	0	0		
Collection Fund (Surplus)/Deficit	(316)	(316)	(1,229)	0	0	0		
Council Tax Income	(7,614)	(7,614)	(7,929)	(8,175)	(8,457)	(8,741)		
Projected Revenue Funding	(13,815)	(13,815)	(15,230)	(14,057)	(12,775)	(11,943)		
Projected Budget Funding Gap	0	149	0	(1,231)	826	1,852		
Business Rates	1							
Business Rates Reset/Fair Funding Review	No	No	No	No	Yes	Yes		
Transitional Funding	No	No	No	No	(5.00%)	(5.00%)		
New Homes Bonus								
Band D Housing Growth above the Baseline	558	558	672	224	217	355		
Affordable Housing growth	413	413	283	84	83	111		
<u>Council Tax</u>								
Modelled Council Tax Increase	0.00%	0.00%	£5.00	1.99%	1.99%	1.99%		
Band D Housing Growth	507	507	419	416	557	524		

# Reconciliation of Original Funding Gap to Central Scenario Draft Revenue Budget Funding Gap

	Cabinet or	2023/24	2024/25	2025/26	2026/27	2027/28
	Decision Date	£000	£000	£000	£000	£000
Original Budget Council 28/02/2023		0	0	1,616	1,903	1,770
Approved Changes						
Money Matters 3 Months	05/09/2023	476	0	0	0	0
Transfer (to)/from General Reserves	05/09/2023	(476)	0	0	0	0
Money Matters 6 Months	05/12/2023	(327)	0	0	0	0
Transfer (to)/from General Reserves	05/12/2023	327	0	0	0	0
Money Matters 8 Months	06/02/2024	0	0	0	0	0
Transfer (to)/from General Reserves	06/02/2024	0	0	0	0	0
Approved Funding Gap		0	0	1,616	1,903	1,770

Updated Expenditure/Income Projections
Updated pay inflation pressures
Cinema for Lichfield District funding
Revenue Contributions to the Capital Programme 2027/28
Additional income from Planning Fees
Additional Planning Investment / Contingency
Additional income from Car Parking Fees
Additional Car Parking Investment / Contingency
Contracts/Other Inflationary increases
Inflationary Increase in Community Grants
Enabling Regeneration Investment
Updated Treasury Management Projections
Inclusion of a cost of living contingency budget
In year contingency/growth budget
Sub Total

2023/24	2024/25	2025/26	2026/27	2027/28
£000	£000	£000	£000	£000
	250	263	281	297
	755	0	0	0
et	612	0	0	0
Included in Approved Budget	(54)	(95)	(209)	(223)
9 B	54	95	209	223
ove	(150)	(150)	(150)	(150)
ppr	150	150	150	150
A n	274	297	287	327
i pe	23	28	33	38
l de	350	120	0	0
lnc	(700)	(550)	0	0
	0	50	0	0
	298	250	0	0
	1,862	458	601	662

Updated Central Scenario Funding Projections
Retained Business Rates Baseline Funding
Retained Business Rates Growth Allowance
Rolled in Grants
Business Rates Cap Grant
Services Grant
Funding Guarantee Grant
Transitional Funding
New Homes Bonus
Collection Fund (Surplus)/Deficit
Council Tax Income
Sub Total

Projected Central Scenario Budget Funding Gap
Transfer settlement 'windfall' to Strategic
Priorities Reserve
Impact on General Reserves

2023/24	2024/25	2025/26	2026/27	2027/28
£000	£000	£000	£000	£000
	62	(42)	(27)	(13)
get	(342)	(1,472)	(337)	(334)
png	1	(512)	(114)	(110)
p <sub>0</sub>	181	(512)	0	0
9,0	69	(13)	0	0
ppr	86	(1,450)	0	0
Ψu	0	747	(1,159)	(64)
ed i	(619)	0	0	0
Included in Approved Budget	(1,229)	0	0	0
lnc	(71)	(51)	(41)	(59)
	(1,862)	(3,305)	(1,678)	(580)

0	(1,231)	826	1,852
0	0	0	0
0	(1,231)	826	1,852

# **APPENDIX A**

More Optimistic Scenario								
	202	3/24	2024/25	2025/26	2026/27	2027/28		
	Original	Approved						
	Budget	Budget						
	£000	£000	£000	£000	£000	£000		
LEVEL OF UNCERTAINTY / RISK	MEDIUM	MEDIUM	MEDIUM	HIGH	HIGH	HIGH		
Projected Net Operating Cost excluding 'windfall' transfers	13,815	13,965	15,230	12,826	13,601	13,795		
Transfer settlement 'windfall' to Strategic Priorities Reserve	0	0	0	0	0	0		
Projected Net Operating Cost	13,815	13,965	15,230	12,826	13,601	13,795		
Retained Business Rates Baseline Funding	(2,196)	(2,196)	(2,297)	(2,329)	(2,360)	(2,392)		
Retained Business Rates Growth Allowance	(1,268)	(1,268)	(975)	(1,169)	(520)	(677)		
Rolled in Grants	(106)	(106)	(113)	(108)	319	350		
Business Rates Cap Grant	(678)	(679)	(693)	(781)	0	0		
Lower Tier Services Grant	0	0	0	0	0	0		
Services Grant	(86)	(86)	(13)	(13)	0	0		
Funding Guarantee Grant	(558)	(558)	(496)	(1,448)	0	0		
Transitional Funding	0	0	0	0	(2,098)	(1,387)		
New Homes Bonus	(993)	(992)	(1,189)	(441)	(428)	(680)		
Collection Fund (Surplus)/Deficit	(316)	(316)	(1,230)	0	0	0		
Council Tax Income	(7,614)	(7,614)	(7,980)	(8,301)	(8,676)	(9,058)		
Projected Revenue Funding	(13,815)	(13,815)	(14,986)	(14,590)	(13,763)	(13,844)		
Projected Budget Funding Gap	0	149	244	(1,764)	(162)	(49)		
Business Rates	1							
Business Rates Reset/Fair Funding Review	No	No	No	No	Yes	Yes		
Transitional Funding	No	No	No	No	(2.00%)	(2.00%)		
New Homes Bonus	NO	INO	NO	INO	(2.0070)	(2.0070)		
Band D Housing Growth above the Baseline	558	558	672	252	244	391		
Affordable Housing growth	413	413	283	89	88	118		
Council Tax	413	413		03	00	110		
Modelled Council Tax Increase	0.00%	0.00%	2.99%	2.99%	2.99%	2.99%		
IVIOUENEU COUNCII TAX IIICI EASE	0.00%	0.00/0	2.33/0	2.33/0	2.33/0	2.33/0		

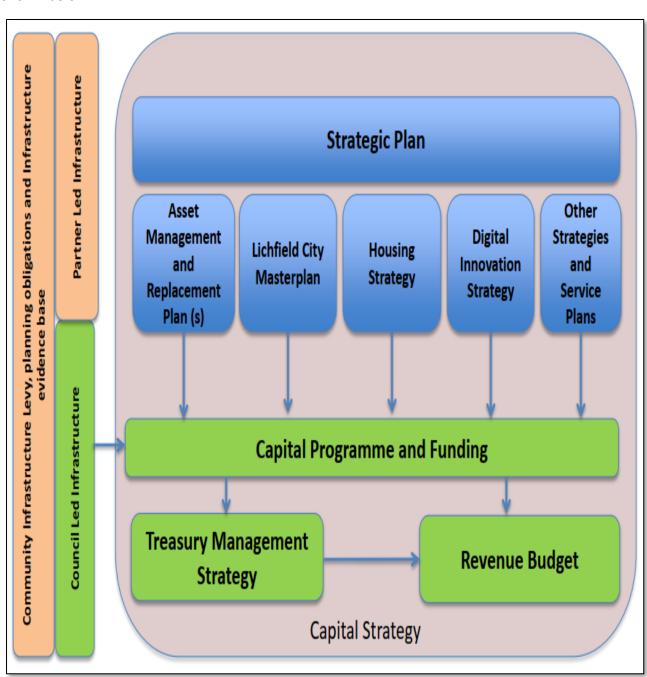
# **APPENDIX A**

	AFFEINDIX A								
More Pessimistic Scenario									
	202	3/24	2024/25	2025/26	2026/27	2027/28			
	Original	Approved							
	Budget	Budget							
	£000	£000	£000	£000	£000	£000			
LEVEL OF UNCERTAINTY / RISK	MEDIUM	MEDIUM	MEDIUM	HIGH	HIGH	HIGH			
Projected Net Operating Cost excluding 'windfall' transfers	13,815	13,965	15,230	12,826	13,601	13,795			
Transfer settlement 'windfall' to Strategic Priorities Reserve	0	0	0	0	0	0			
Projected Net Operating Cost	13,815	13,965	15,230	12,826	13,601	13,795			
Retained Business Rates Baseline Funding	(2,196)	(2,196)	(2,297)	(2,329)	(2,360)	(2,392)			
Retained Business Rates Growth Allowance	(1,268)	(1,268)	(441)	(390)	(161)	(132)			
Rolled in Grants	(106)	(106)	(113)	(106)	320	352			
Business Rates Cap Grant	(678)	(679)	(546)	(558)	0	0			
Lower Tier Services Grant	0	0	0	0	0	0			
Services Grant	(86)	(86)	(13)	(13)	0	0			
Funding Guarantee Grant	(558)	(558)	(496)	(1,450)	0	0			
Transitional Funding	0	0	0	0	(345)	22			
New Homes Bonus	(993)	(992)	(1,189)	0	0	0			
Collection Fund (Surplus)/Deficit	(316)	(316)	(1,230)	0	0	0			
Council Tax Income	(7,614)	(7,614)	(7,492)	(7,536)	(7,609)	(7,680)			
Projected Revenue Funding	(13,815)	(13,815)	(13,817)	(12,382)	(10,155)	(9,830)			
Projected Budget Funding Gap	0	149	1,413	444	3,446	3,965			
	1								
Business Rates  Puriness Rates Passat/Fair Funding Raview	N-	N	N.a	No	Vaa	Vas			
Business Rates Reset/Fair Funding Review	No	No	No	No	Yes	Yes			
Transitional Funding	No	No	No	No	(10.00%)	(10.00%)			
New Homes Bonus  Pand D Haveing Crowth above the Paneline			672	0.5	00	172			
Band D Housing Growth above the Baseline	558	558	672	85	80	172			
Affordable Housing growth	413	413	283	56	55	74			
Council Tax	0.0001	0.0001	0.0004	0.0001	0.000/	0.000/			
Modelled Council Tax Increase	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%			
Band D Housing Growth	507	507	265	261	350	329			

# **Draft Capital Strategy**

## 1. Introduction

- 1.1. The Prudential Code requires the completion of a Capital Strategy that is approved by Full Council.
- 1.2. The Capital Strategy provides a high level overview of how capital expenditure, capital financing and treasury management activity contribute to the provision of services along with an overview of how associated risk is managed and the implications for future financial sustainability.
- 1.3. It forms part of the Councils integrated revenue, capital and balance sheet planning. The Council already undertakes elements of the requirements although some areas, such as Asset Management Planning, are subject to ongoing development.
- 1.4. The Prudential Code now requires all this information to be brought together in a single place as shown below:



# 2. The Capital Programme

2.1. The financial planning process and its Governance is shown below:



### **The Capital Programme Process**

- 2.2. Given our current financial position, our priorities and responsibilities and as Asset Management Plans are developed, it is probable that capital needs will be identified that exceed resources available thus necessitating a more transparent and robust process to inform Members during the development of the MTFS.
- 2.3. The capital bid process has been incorporated into the service and financial planning process to provide a holistic approach. The capital bid element of the process has been designed to ensure consistency, objectivity, equity and transparency to the prioritisation and allocation of capital funding, while ensuring maximum value for money.
- 2.4. A summary of the process is identified below:
  - Indicative Business-as-Usual capital investment is included in the Long Term Capital Investment Plan based on existing levels. These budgets are subject to review based on more up to date service and financial plans.
  - In addition, a service can identify a budget requirement and consults with the Finance and Commissioning Team.
  - Service requests funding by completing and submitting a funding bid form.
  - The Finance and Commissioning Team reviews all bids and assessments and requests clarification where required.
  - The Finance and Commissioning Team reviews bids using the assessment criteria and ensure the bids are included in the relevant service and financial planning submission.
  - Leadership Team review all service and financial planning submissions before recommending the allocation of funding either through a Cabinet Report or through the MTFS.
  - Finance and Commissioning monitor funding allocations and spend, reporting to Leadership Team as part of Money Matters Reports.
  - Where the project budget or annual allocation is £500,000 or more, a review of performance is not already separately monitored, and the service completes the work / project outlined within the bid, the service will undertake a review (i.e., post-project review) within 6 months of work being completed, providing this to Finance and Procurement to include in a report to Leadership Team.

## Planning Obligations - Section 106 and Community Infrastructure Levy (CIL)

- 2.5. As part of the planning process, financial contributions from planning obligations, including the Community Infrastructure Levy, are received from new developments. The vast majority is spent directly on infrastructure works or will be spent in line with the Infrastructure Delivery Plan (IDP).
- 2.6. In some cases, there is an element of discretion on how they are allocated. These contributions towards social and community facilities are linked to the development proposed.
- 2.7. The Council's Capital Programme includes a number of projects that are to be funded by Section 106 and CIL; this is a significant source of funding and there is a significant level of interest from the community in relation to the allocation of sums to projects.

# 2.8. The **Draft Capital Programme** and its **funding** by Strategic Priority is summarised below:

	Draft Capital Programme								
	2023/24	2023/24 2024/25 2025/26 2026/27 2027/28 Tot							
Strategic Priority	£000	£000	£000	£000	£000	£000	£000		
Enabling People	4,421	10,537	3,172	1,320	1,100	20,550	819		
Shaping Place	386	425	6,600	210	400	8,021	240		
Developing Prosperity	5,493	4,649	3,999	10	0	14,151	2,456		
A Good Council	520	215	365	405	405	1,910	1,405		
Capital Expenditure	10,820	15,826	14,136	1,945	1,905	44,632	4,920		

	Draft Capital Programme							
	2023/24	2023/24   2024/25   2025/26   2026/2				Total		
Funding Source	£000	£000	£000	£000	£000	£000		
Capital Receipts	2,033	1,110	174	222	0	3,539		
Capital Receipts - Housing	360	0	0	0	0	360		
Revenue - Corporate	173	100	565	183	0	1,021		
Corporate Council Funding	2,566	1,210	739	405	0	4,920		
Grant	1,695	2,884	3,762	1,300	1,100	10,741		
Section 106	537	993	0	0	0	1,530		
CIL	1,350	800	0	0	0	2,150		
Reserves	4,509	6,610	1,169	90	655	13,033		
Revenue - Existing Budgets	163	150	150	150	150	763		
Leases	0	0	6,000	0	0	6,000		
Internal Borrowing	0	3,179	2,316	0	0	5,495		
Total	10,820	15,826	14,136	1,945	1,905	44,632		
External Borrowing	0	0	0	0	0	0		
Grand Total	10,820	15,826	14,136	1,945	1,905	44,632		

# 2.9. The Revenue implications of the Draft Capital Programme are shown below:

Revenue Implications	2023/24	2024/25	2025/26	2026/27	2027/28
	£000	£000	£000	£000	£000
Interest on Loan to the LA Company	0	0	0	0	0
Friary Grange - Refurbishment	135	135	0	0	0
New Leisure Centre Capital Financing	0	0	373	366	359
New Leisure Centre Operating Costs	0	0	235	(11)	(85)
New Leisure Centre Sinking Fund	0	0	0	50	100
Savings Reinvested	(100)	(100)	(100)	(100)	(100)
Community Infrastructure Levy 2022	(11)	(173)	(100)	(100)	(100)
Leisure Centre & CIL Uncertainty	111	273	0	0	0
Cinema - Income	0	0	(600)	(600)	(600)
Cinema - Sinking Fund	0	0	254	254	254
Cinema - Expenditure/Uncertainty	0	0	346	346	346
Revenue Budget - Bin Replacement	150	150	150	150	0
Revenue Budget - Corporate	173	100	565	183	0
Sub Total - Approved Budget	458	385	1,123	538	175
Revenue Budget - Corporate	0	0	0	0	0
Revenue Budget - Reserves	0	0	0	0	612
Revenue Budget - Bin Replacement	0	0	0	0	150
Sub Total - Service and Financial Planning	0	0	0	0	762
Capital Programme Total	458	385	1,123	538	937

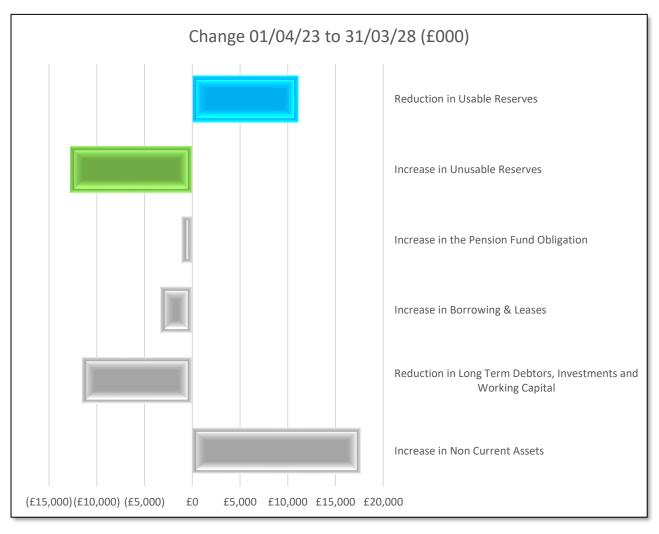
2.10. Projected Capital Receipts are shown in the table below:

	2023/24	2024/25	2025/26	2026/27	2027/28	Total
General Capital Receipts	£000	£000	£000	£000	£000	£000
Opening Balance	(1,076)	(1,466)	(387)	(244)	(55)	(1,076)
Sale of Venture House	(915)					(915)
Other Receipts	(30)	(31)	(31)	(33)	(28)	(153)
Bakers Lane	(1,478)					(1,478)
Utilised in Year	2,033	1,110	174	222	0	3,539
Closing Balance	(1,466)	(387)	(244)	(55)	(83)	(83)

Housing Receipts						
Opening Balance	(1,181)	(979)	(979)	(979)	(979)	(1,181)
Right to Buy Receipts	(158)					(158)
Utilised in Year	360	0	0	0	0	360
Closing Balance	(979)	(979)	(979)	(979)	(979)	(979)

# 3. The Balance Sheet (in £000s)

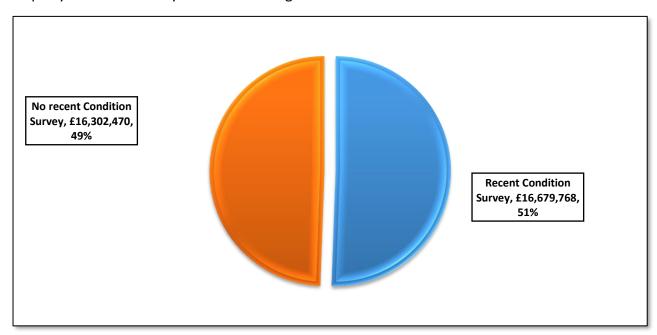
3.1. The Revenue Budget, Capital Programme and its funding will impact on the Council's Balance Sheet:



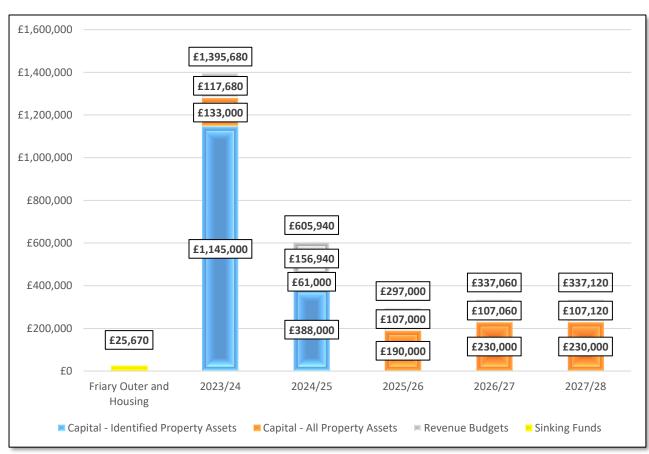
3.2. This chart illustrates the impact on the Council's Balance Sheet of capital investment in the new leisure centre, Cinema for Lichfield District, and a replacement waste fleet with funding from a lease type arrangement and internal borrowing/usable reserves leading to a reduction in investments.

# 4. Asset Management Planning

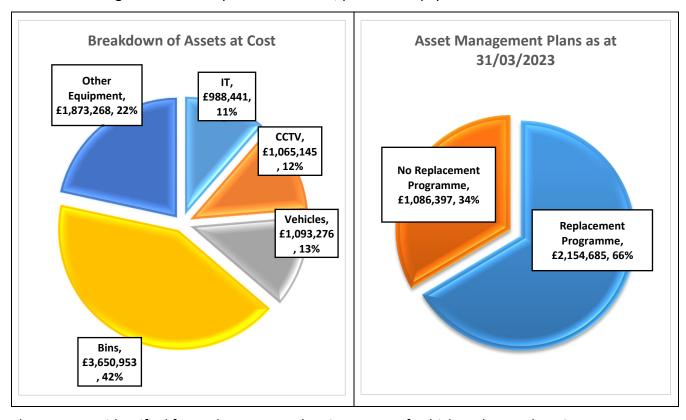
4.1. The Property Team is currently in the process of undertaking Property Condition Surveys for Property Assets owned by the Council. Progress to date is shown below:



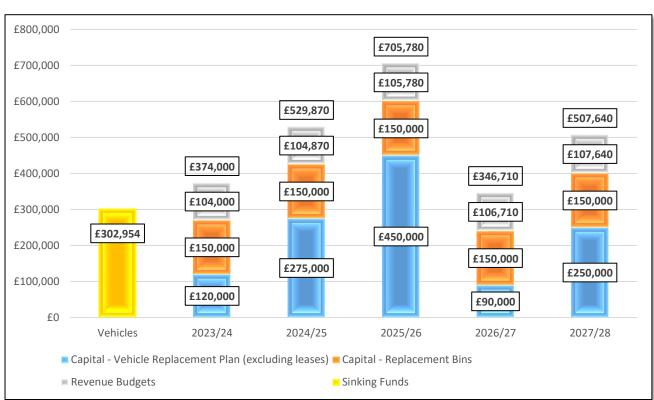
- 4.2. For financial planning purposes, a budget (based on a % of projected asset value) has been included in the Capital Programme and Longer Term Capital Investment Plan.
- 4.3. The resources identified for enhancement and maintenance of property assets are:



4.4. The Asset Management Plans in place for vehicles, plant and equipment assets are:



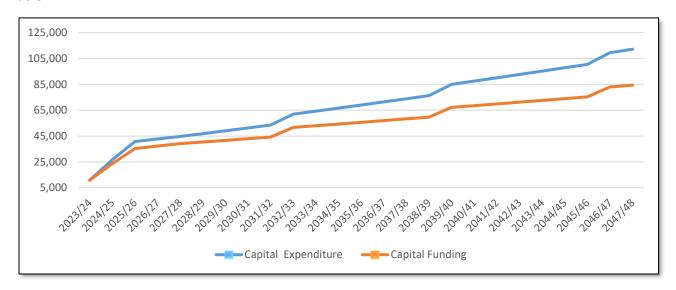
4.5. The resources identified for replacement and maintenance of vehicles, plant and equipment are:



4.6. There is also a proposed Capital Programme budget of **£6,000,000** in 2025/26 for a new fleet of waste vehicles assumed to be funded through a lease type arrangement.

## 5. Longer Term Capital Investment Planning

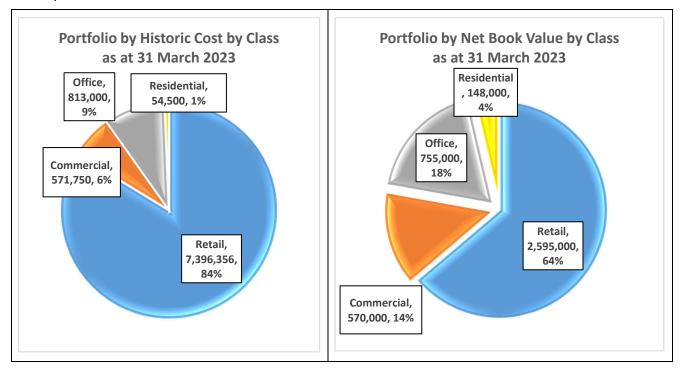
- 5.1. The Medium Term Financial Strategy covers a relatively short period of time (current financial year plus the next four years) and this short horizon is not reflective of the longer term investment needs associated with asset ownership.
- 5.2. Therefore, it is prudent to also produce financial plans that cover a longer term financial planning horizon such as 25 years.
- 5.3. The following key assumptions have been utilised in producing the longer term financial plan:
  - Annual core inflation of 2%.
  - Population in Lichfield District increases by an annual average of **0.31%**.
  - The proportion of the population aged 65 and over increases from **25%** in 2023/24 to **28%** by 2046/47.
  - The value of building assets increases from £34m in 2022/23 to £60m in 2025/26 with the building of a new Leisure Centre and Cinema.
  - An assessment of Property Planned Maintenance budgets at a percentage of building value or £230,000 per annum has been utilised with annual inflationary increases.
  - An assessment of ICT investment using the average level of investment in the last Capital Bid submitted of £175,000 from 2025/26 has been utilised with annual inflationary increases.
- 5.4. The longer term capital investment plan in £000s is shown in detail at **ANNEX 1** and in the chart below:



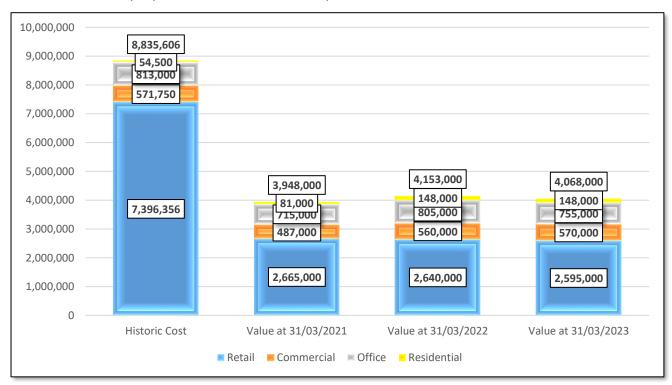
- 5.5. The difference between capital expenditure and funding would result in an increase in the cumulative level of borrowing need of £28m (including £5m approved for the new Leisure Centre and £0.5m approved for the Cinema for Lichfield District) that is projected to be £12m after Minimum Revenue Provision (MRP).
- 5.6. This additional borrowing need would result in additional and increasing capital financing costs in the revenue budget thereby further increasing the Funding Gap.
- 5.7. However, the borrowing need can be reduced through actions such as the receipt of external funding or sale of assets.

# 6. Current Investment in Property

6.1. The Council also owns a number of properties that provide an income return and the composition of the portfolio as at 31 March 2023 is shown below:

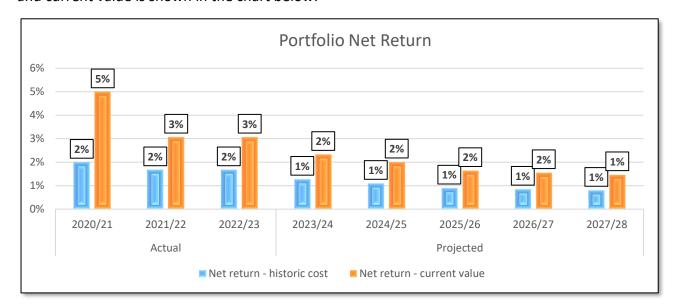


6.2. The value of these properties over the last three years is shown below:

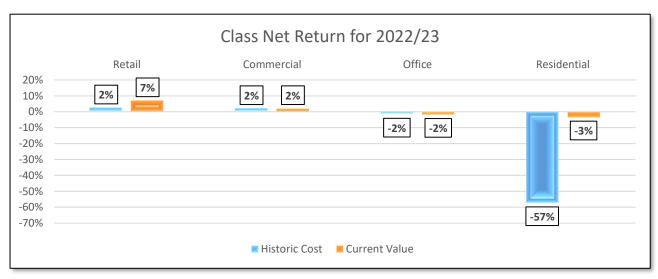


- 6.3. The value of these properties (mainly those classed as retail) have reduced because the value assessed by the external valuer is based on prevailing rental levels.
- 6.4. These properties were acquired without the need for borrowing and therefore the loan to value ratio for the portfolio is **0**%.

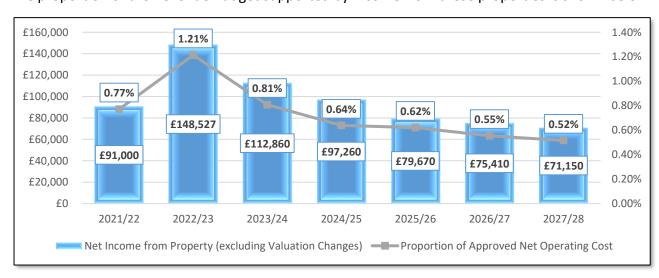
6.5. The portfolio net return based after taking account of management costs using historic asset cost and current value is shown in the chart below:



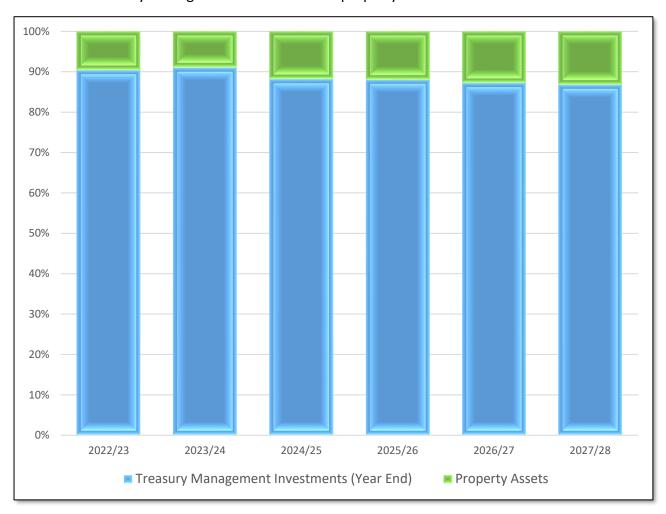
6.6. The net return is further analysed by class of investment within the portfolio:



6.7. The proportion of the Revenue Budget supported by income from these properties is shown below:



6.8. The ratio of Treasury Management investments to property asset investments is shown below:

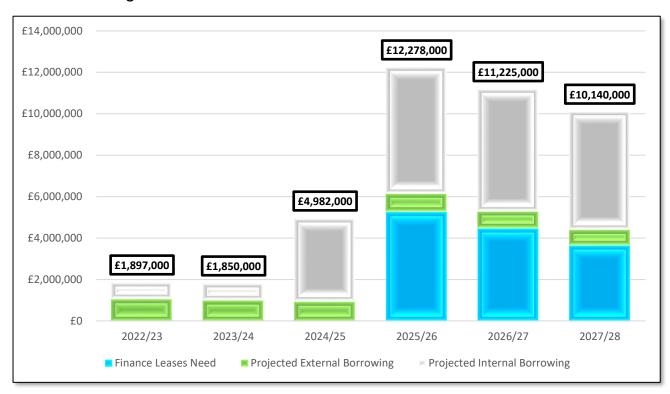


- 6.9. The Council has a Local Authority Trading Company Lichfield West Midlands Trading Services (LWMTS) Limited, which was incorporated in September 2019 with an aim to support local services.
- 6.10. The Council undertook an equity investment of £225,000 in 2020/21 to support local services.
- 6.11. In addition, Council has approved a capital loan of £5,788,000 (including client contingency of £883,000) to the Joint Venture to deliver the Cinema development in Lichfield City. The accounting treatment of this capital investment will need to be considered as part of the 'Buy Out' considerations that will include the identification of the most appropriate ownership model.

## 7. Debt Management

- 7.1. The Capital Programme is funded from a variety of sources. A number of these sources such as capital receipts, the revenue budget, grants, contributions, and reserves utilise resources that are immediately available or are receivable. However, when capital expenditure is approved, and these resources are not available, then a **Capital Financing Requirement** (CFR) or borrowing need results.
- 7.2. The CFR is managed through the approval by Council of the Medium Term Financial Strategy including the Capital Programme and Prudential Indicators.
- 7.3. The CFR must be financed through borrowing or leases (external debt) or by temporarily utilising internal resources (internal borrowing).
- 7.4. At 31 March 2023 the Council had a relatively low level of external debt outstanding of £1,065,000.

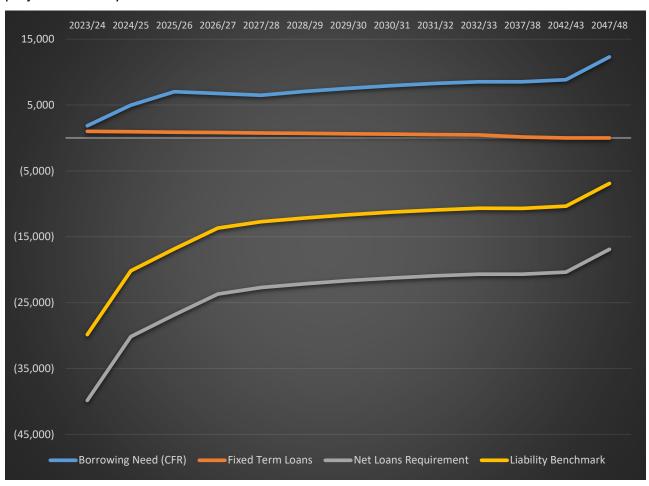
- 7.5. The new leisure centre, the Cinema for Lichfield District and the renewal of the waste fleet will mean the CFR is projected to increase to £10,140,000 by 31 March 2028.
- 7.6. The new leisure centre and the Cinema for Lichfield District will initially be funded through Internal Borrowing and the waste fleet potentially through a contract hire type arrangement which is classified as external debt.
- 7.7. The projected CFR (the total for each column), **external debt** (leases and external borrowing) and **internal borrowing** is shown below:



### 7.8. The CFR is related to:

- Historic capital expenditure for the Chasewater Dam and Friary Outer Car Park.
- Planned capital expenditure for the new Leisure Centre, the Cinema for Lichfield District and the renewal of the waste fleet funded by a lease type arrangement.
- 7.9. The Council manages its external debt through setting Prudential Indicators, related to the statutory maximum, known as the **Authorised Limit** and a lower warning level known as the **Operational Boundary**.
- 7.10. The external debt projections are based on the approved Capital Programme however to manage unforeseen events, an element of flexibility or 'headroom' is included in the Prudential Indicators:
  - Operational Boundary flexibility is included to enable internal borrowing to be converted to external debt or for example, to ensure accounting changes such as those proposed for all leases to be classed as finance leases, to be incorporated without breaching the limit.
  - Authorised Limit this provides additional flexibility to manage unusual cash flows that necessitate temporary borrowing such as Government Grants not being paid.
- 7.11. The **liability benchmark** is the lowest risk level of <u>external borrowing</u> by keeping cash and investments to a minimum of **£10m** at each year end to maintain liquidity but minimise credit risk.

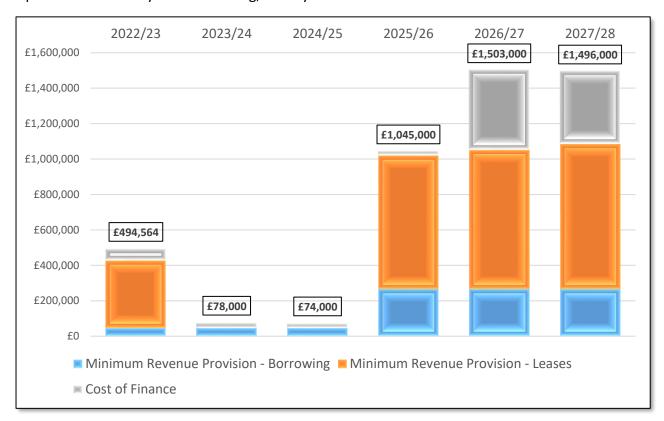
7.12. The projected level of borrowing, external borrowing, Net Loans Requirement together with the projected Liability Benchmark is shown below:



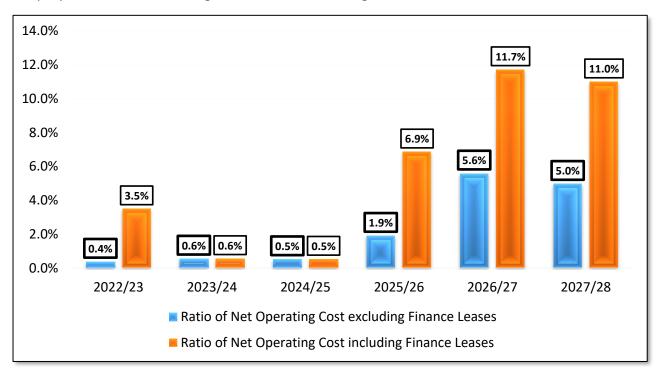
#### 7.13. The chart above shows:

- The projected level of borrowing need (the blue line) this is capital expenditure (excluding leases) that is not funded by available resources such as capital receipts, grants, and revenue.
- The projected level of external borrowing (the orange line).
- The difference between the blue and orange lines is the projected level of internal borrowing.
- **The Net Loans Requirement** (the grey line) this is the Balance Sheet projection of cash resources.
- The Liability Benchmark (the yellow line) this is the Net Loans Requirement less a minimum level of investments of £10m.
- When the Liability Benchmark is projected to become positive, it would be at this point that the replacement of internal borrowing by external borrowing would need to be considered.

7.14. The cost of debt servicing includes the cost of finance and Minimum Revenue Provision (MRP). Debt is only a temporary source of finance since loans and leases must be repaid, and this is therefore replaced over time by other financing, usually from revenue which is known as MRP:



7.15. The proportion of the net budget allocated to financing costs is:



7.16. The Minimum Revenue Provision and therefore the financing costs ratio increases in 2025/26 due to the inclusion of the debt costs commencing at £200,000 for the new leisure centre and £19,800 for the cinema for Lichfield District.

## 8. Financial Guarantees

- 8.1. In addition to the debt projections shown above, in relation to external borrowing and leases, the Council can also act as a guarantor for an admitted body that delivers services on behalf of the Council.
- 8.2. In the event it is probable that these guarantees will be required a financial provision is created to mitigate the risk. Any guarantee is assessed throughout the year, in terms of the financial viability of the organisations for which the guarantee is provided, to determine whether a financial provision will need to be created.
- 8.3. The one guarantee previously identified in relation to Freedom Leisure is no longer required given management has been insourced to LWMTS from 1 April 2023.

## 9. The Authority's Risk Appetite, Knowledge and Skills

- 9.1. The Council's risk appetite, along with most of Local Government, is increasing due to the need to offset funding reductions from Central Government with income from alternative sources.
- 9.2. The Council employs professionally qualified and experienced staff in senior positions with responsibility for making capital expenditure, borrowing and investment decisions. For example, the Assistant Director Finance and Commissioning is a qualified accountant with 30 years' experience, the Council uses the Property Team that forms part of the services provided by the Company to the Council to optimise the management of existing property. The Council pays for junior staff to study towards relevant professional qualifications including CIPFA and the Association of Accounting Technicians.
- 9.3. Where Council staff do not have the knowledge and skills required, use is made of external advisers and consultants that are specialists in their field. The Council currently employs Arlingclose Limited as treasury management advisers and has access to property professionals through LWMTS. This approach is more cost effective than employing such staff directly and ensures that the Council has access to knowledge and skills commensurate with its risk appetite.
- 9.4. The Council plans to utilise where appropriate the flexible use of capital receipts for transformation projects such as the Being a Better Council Programme.

## 10. Prudential and Local Indicators

10.1. The Prudential and Local Indicators in relation to the Capital Strategy are included in the Reports to Audit Committee and Cabinet prior to Council Approval.

## 11. Chief Finance Officer Assessment of the Capital Strategy

11.1. I have assessed the current overall risk as 25 out of 64 based on the following factors:

	Likelihood	Impact	2024/25	2023/24
Minimum			0	0
Slippage Occurs in the Capital Spend	4	2	8	8
Planned Capital Receipts are not received	2	2	4	4
The Capital Programme does include investment to realise all the	2	2	9	0
Council's Strategic aims	3	3	9	9
Actual Cashflows differ from planned Cashflows	2	2	4	4
Assessed Level of Risk			25	25
Maximum			64	64

11.2. Therefore, I believe the level of risk is Tolerable (Green).

## Capital Programme – 25 Year Model (1 to 10 years, 15 years, 20 years and 25 years)

	Key Assumptions													
Year	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2031/32	2032/33	2037/38	2042/43	2047/48	
fear	1	2	3	4	5	6	7	8	9	10	15	20	25	
Population Projections	107,398	107,724	108,040	108,335	108,639	108,963	109,301	109,651	110,002	110,354	112,366	113,914	115,336	
% Increase in Population		0.30%	0.29%	0.27%	0.28%	0.30%	0.31%	0.32%	0.32%	0.32%	0.37%	0.31%	0.31%	
% of population 65 and over	25.57%	25.80%	26.09%	26.44%	26.69%	26.90%	27.14%	27.33%	27.49%	27.71%	27.83%	27.63%	27.63%	
Projected Council Tax Base							43,705	44,024	44,343	44,662	46,257	47,852	49,447	
Asset Values (£000)														
Buildings	41,931	54,443	59,574	58,912	58,249	58,249	58,249	58,249	58,249	58,249	58,249	58,249	58,249	
Leisure Centre Cost above £5m														
Land	14,184	14,184	14,184	14,184	14,184									
Vehicles, Plant and Equipment	4,014	4,816	11,591	12,006	12,581									
Other Assumptions														
Core Budget Inflation Allowance						2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	
Asset Management Condition Allowance						0.39%								

	Me	dium Ter	m Financ	ial Strate	gy			Ad	dditional	Projectio	ns		
Key Assumptions	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2031/32	2032/33	2037/38	2042/43	2047/48
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
Year	1	2	3	4	5	6	7	8	9	10	15	20	25
New Assets													
A Cinema for Lichfield District	2,888	2,836	3,999										
Replacement Leisure Centre	826	7,339	1,835										
Housing Investment		1,178											
New Coach Park	100												
32-44 Bakers Lane	1,582												
Sub Total	5,396	11,353	5,834	0	0	0	0	0	0	0	0	0	0
Existing Property													
Property Planned Maintenance	133	61	190	230	230	230	235	239	244	249	275	303	335
BRS - Short Term Redevelopment	268	802											
36a Bore Street	492												
Zip Wire Burntwood	30												
Burntwood Leisure Centre	473	300											
3G Pitch in Burntwood	200	200											
Beacon Park	161	300											
Chasetown Memorial Bowling Green	10												

District Council House	470	388											1
Public Conveniences	121												
Sub Total	2,358	2,051	190	230	230	230	235	239	244	249	275	303	335
Vehicles, Plant and Equipment													
Bin Purchases/Dual Stream Recycling	181	150	150	150	150	150	151	152	153	154	160	165	171
Vehicles - Waste			6,000							6,120			
Vehicles - Other	120	275	450	90	250	237	242	247	252	257	283	313	345
ICT Investment	150	154	175	175	175	175	179	182	186	189	209	231	255
Building a Better Council	77												
Car Park Strategy	160	223											
Committee Audio-Visual Meeting Platform	85												
Sub Total	773	802	6,775	415	575	562	571	581	591	6,720	652	709	771
Other Capital Investment													j
Disabled Facilities Grants	950	1,220	1,337	1,300	1,100	1,100	1,113	1,125	1,135	1,148	1,174	1,181	1,196
Other Projects	1,343	400				275	281	286	292	298	329	363	401
Sub Total	2,293	1,620	1,337	1,300	1,100	1,375	1,394	1,411	1,427	1,445	1,502	1,544	1,596
Total Modelled Expenditure	10,820	15,826	14,136	1,945	1,905	2,167	2,200	2,231	2,261	8,415	2,429	2,556	2,703

	Me	edium Ter	m Financ	ial Strate	gy			Ad	dditional	Projectio	ns		
Key Assumptions	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2031/32	2032/33	2037/38	2042/43	2047/48
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
Corporate Funding													
Capital Receipts	(2,033)	(1,110)	(174)	(222)									
Capital Receipts - Right to Buy	(360)												
Revenue - Corporate	(173)	(100)	(565)	(183)									
Other Funding													
Disabled Facilities Grant - New	(950)	(1,109)	(1,109)	(1,109)	(1,100)	(1,100)	(1,113)	(1,125)	(1,135)	(1,148)	(1,174)	(1,181)	(1,196)
Disabled Facilities Grant - Existing		(111)	(228)	(191)									
Other Grants	(745)	(1,664)	(2,425)										
Section 106	(537)	(993)											
CIL	(1,350)	(800)											
Reserves	(4,509)	(6,610)	(1,169)	(90)	(655)								
Revenue - Existing Budgets	(163)	(150)	(150)	(150)	(150)	(150)	(151)	(152)	(153)	(154)	(160)	(165)	(171)
Leases			(6,000)			0	0	0	0	(6,120)	0	0	0
Total Modelled Funding	(10,820)	(12,647)	(11,820)	(1,945)	(1,905)	(1,250)	(1,264)	(1,277)	(1,288)	(7,422)	(1,333)	(1,347)	(1,367)
Annual Borrowing Need	0	3,179	2,316	0	0	917	935	954	973	993	1,096	1,210	1,336
<b>Cumulative Annual Borrowing Need</b>	0	3,179	5,495	5,495	5,495	6,412	7,347	8,301	9,275	10,267	15,536	21,353	27,776
Cumulative Borrowing Need (after MRP)	1,850	4,983	7,032	6,765	6,500	7,059	7,543	7,951	8,280	8,530	8,524	8,845	12,306

## **Draft Capital Programme**

	Draft Capital Programme							
		2023/24	2024/25	2025/26	2026/27	2027/28	Total	
Project		£000	£000	£000	£000	£000	£000	Corporate
Burntwood Leisure Centre Sinking Fund Projects	Α	144	0	0	0	0	144	59
Friary Grange - Short Term Refurbishment	R	134	0	0	0	0	134	0
Burntwood Leisure Centre - Decarbonisation Scheme	Α	29	0	0	0	0	29	0
Replacement Leisure Centre	Α	826	7,339	1,835	0	0	10,000	400
Accessible Homes (Disabled Facilities Grants)	R	950	1,220	1,337	1,300	1,100	5,907	0
Affordable Housing Monies	Α	0	1,178	0	0	0	1,178	0
Vehicle Replacement Programme - Env Health	Α	0	0	0	20	0	20	0
Conversion of 36a Bore Street	Α	492	0	0	0	0	492	360
Streethay Community Centre	R	850	0	0	0	0	850	0
Changing Places Fund	Α	36	0	0	0	0	36	0
Zip Wire in Burntwood	Α	30	0	0	0	0	30	0
Burntwood Community Hub	R	250	0	0	0	0	250	0
Climbing Wall at Burntwood Leisure Centre	Α	50	50	0	0	0	100	0
Pre-school soft play facility at Burntwood Leisure Centre	Α	50	50	0	0	0	100	0
Adventure Golf at Beacon Park	Α	150	150	0	0	0	300	0
Obstacle Course at Beacon Park	Α	0	150	0	0	0	150	0
Padel Tennis courts	Α	200	200	0	0	0	400	0
New 3G Pitch in Lichfield	Α	200	200	0	0	0	400	0
Mavesyn Ridware Village Hall Play Area Improvements	R	5	0	0	0	0	5	0
Fence at Chasetown Memorial Bowling Green	Α	10	0	0	0	0	10	0
Play Equipment at Beacon Park	Α	11	0	0	0	0	11	0
Upgrading electrical heating in St Stephens Church, Fradley	R	4	0	0	0	0	4	0
Enabling People Total		4,421	10,537	3,172	1,320	1,100	20,550	819
Lichfield Public Conveniences	Α	40	0	0	0	0	40	40
Vehicle Replacement Programme (Waste)	A	0	0	6,000	0	0	6,000	0
Bin Purchase	A	150	150	150	150	150	750	0
Dual Stream Recycling	Α	31	0	0	0	0	31	0
Vehicle Replacement Programme (Other)	Α	120	275	450	60	250	1,155	200
Burntwood Public Conveniences	A	45	0	0	0	0	45	0
Shaping Place Total	<b>+</b> ``	386	425	6,600	210	400	8,021	240
Vehicle Replacement Programme (Car Parks)	Α	0	0	0	10	0	10	0
Coach Park	A	100	0	0	0	0	100	39
Car Parks Variable Message Signing	Α	160	0	0	0	0	160	0
Pay on Exit System at Lombard Street	Α	0	143	0	0	0	143	0
Electric Vehicle Charge Points	Α	0	80	0	0	0	80	0
BRS Enabling Works	Α	268	802	0	0	0	1,070	0
Cinema Development	Α	2,888	2,836	3,999	0	0	9,723	1002
32-44 Bakers Lane	A	1,582	0	0	0	0	1,582	1478
Incubator Space	A	0	388	0	0	0	388	(143)
New 3G Pitch at Chasetown Football Club	R	100	0	0	0	0	100	0
Small scale investment in micro and small enterprises	R	0	200	0	0	0	200	0
Development and promotion of the visitor economy	R	0	100	0	0	0	100	0
Active travel enhancements in the local area	R	0	100	0	0	0	100	0
Incubator Phase 3	A	395	0	0	0	0	395	80
Developing Prosperity Total		<b>5,493</b>	4,649	3,999	10	0	14,151	<b>2,456</b>
Property Planned Maintenance	Α	133	61	190	230	230	844	614
IT Infrastructure	A	150	154	175	175	175	829	554
Council Car Park Extension	A	75	0	0	0	0	75	75
	A	75	0	0	0	_	77	75
Building a Bottor Council	1 A	. //	ı U	U	U	0	//	//
Building a Better Council  Committee Audio Visual Hybrid Meeting Blatform			0	0	2	^	ОГ	O F
Building a Better Council  Committee Audio-Visual Hybrid Meeting Platform  Good Council Total	A	85 <b>520</b>	0 <b>215</b>	0 <b>365</b>	0 <b>405</b>	0 <b>405</b>	85 <b>1,910</b>	85 <b>1,405</b>

A = Asset related R = Statutory based

		C	Draft Capital	Programm	е	
	2023/24	2024/25	2025/26	2026/27	2027/28	Total
Funding Source	£000	£000	£000	£000	£000	£000
Capital Receipts	2,033	1,110	174	222	0	3,539
Capital Receipts - Housing	360	0	0	0	0	360
Revenue - Corporate	173	100	565	183	0	1,021
Corporate Council Funding	2,566	1,210	739	405	0	4,920
Grant	1,695	2,884	3,762	1,300	1,100	10,741
Section 106	537	993	0	0	0	1,530
CIL	1,350	800	0	0	0	2,150
Reserves	4,509	6,610	1,169	90	655	13,033
Revenue - Existing Budgets	163	150	150	150	150	763
Sinking Fund	0	0	0	0	0	0
Leases	0	0	6,000	0	0	6,000
Internal Borrowing	0	3,179	2,316	0	0	5,495
Total	10,820	15,826	14,136	1,945	1,905	44,632
External Borrowing	0	0	0	0	0	0
Total Funding	10,820	15,826	14,136	1,945	1,905	44,632

## Reconciliation of Original Capital Programme to this Draft Capital Programme

	Cabinet or Decision	2023/24 £000	2024/25 £000	2025/26 £000	2026/27 £000	2027/28 £000	Total £000
Original Budget Council 28/02/2023	Date	15,420	9,728	7,671	1,524	0	34,343
Approved Changes							
Slippage from 2022/23	27/06/2023	1,566	(272)				1,294
Allocation of S106 Monies	24/02/2023	42					42
Burntwood Leisure Centre (MM Outturn)	27/06/2023	85					85
Cabinet Member Briefing Note - Re-allocation of funding for Chasetown Memorial Park	27/03/2023	10					10
A Cinema for Lichfield District	27/06/2023	1,875	146				2,021
Rural England Prosperity Fund (MTFS Report)	27/06/2023	100	300				400
Increase Streethay Community Centre (Money Matters Qtr 1)	05/09/2023	250					250
Money Matters Qtr 2	05/12/2023	(9,339)	6,881	2,258	386	186	372
Transfer Decent Homes Standard to Energy Insulation project	10/10/2023	(25)					(25)
A Cinema for Lichfield District - Update	05/12/2023	(174)	(150)	3,999			3,675
Money Matters P8	06/02/2024	1,010	(835)	173	(25)	(25)	298
Vehicle Replacement Programme (Other)	This Meeting		28	35	60	43	166
Projections for 2027/28							
Long Term Model	28/02/2023					1,701	1,701
Draft Capital Programme		10,820	15,826	14,136	1,945	1,905	44,632

# CFO Report on Robustness of the Budget and Adequacy of Reserves – Supporting Information

#### Context

In accordance with the Local Government Act 2003 (Sections 25-27) and to comply with CIPFA Guidance on Local Authority Reserves and Balances, the CFO is required to formally report to Members on the robustness of the Budget and the adequacy of Reserves. The CFO is appropriately qualified under the terms of Section 113 of the Local Government Finance Act 1988.

### **Adequacy of Reserves**

The CFO assesses and determines the appropriate level of Reserves and Provisions using a variety of mechanisms, including:

- Being significantly involved in the Budget setting process, the annual financial cycle and engaged in the strategic leadership of the organisation as a member of the Leadership Team including wider corporate roles beyond that of finance;
- Leading and writing on the annual revision of the MTFS;
- Challenging the budget at various stages of preparation, including the reasonableness of the key budget assumptions and sensitivities such as estimates for inflation and corporate financial pressures, realism of income targets and the extent to which known trends and liabilities are provided for:
  - Meetings with specific colleagues to examine particular areas or issues;
  - An in-depth review of the financial risks assessment;
  - Review of the movements, trends (including a comparison to the level at other Councils) and availability of contingency, provisions and earmarked reserves to meet unforeseen cost pressures in the context of future pressures and issues;
  - The use of professional experience and best professional judgement;
  - The use of appropriate professional, technical guidance and local frameworks;
  - Knowledge of the colleagues involved in the process, particularly finance professionals, including their degree of experience and qualifications;
  - Review of the strength of financial management and reporting arrangements, including internal control and governance arrangements. This is undertaken in consultation with relevant colleagues and Members of the Cabinet.

It is prudent for Councils to maintain an adequate 'working balance', that is part of General Reserves. A Risk Assessment approach is used to determine the required level of General Reserves and Provisions.

The Council's aim is to have a prudent level of General Reserves available for unforeseen financial risks. The Council projects available general reserves of £3,936,000 at 31 March 2024 and £3,836,000 at 31 March 2025. This is 25% of the amount to be met from Government Grants and Local Taxpayers in 2024/25 of £15,230,000.

The minimum level of Reserves for 2024/25 onwards is £2,000,000 and has been determined by Risk Assessment.

In recommending an adequate level of Reserves, the CFO considers and monitors the opportunity costs of maintaining particular levels of Reserves and Balances and compares these to the benefits accrued from having such Reserves. The opportunity cost of maintaining a specific level of Reserves is the 'lost' opportunity for example, of investing elsewhere to generate additional investment income, or using the funds to invest in service improvements.

In assessing this, it is important to consider that Reserves can only be used once and are therefore potentially only "one off" sources of funding. Therefore, any use of General Reserves above the lower minimum threshold is only ever used on one-off items of expenditure.

Expenditure - the level of Reserves is also determined by use of a comprehensive risk assessment to ensure they represent an appropriately robust "safety net" that adequately protects the Council against potential unbudgeted costs.

#### **Use of General Revenue Reserves**

The above assessment demonstrates that General Revenue Reserves are at an appropriate level as determined in accordance with the MTFS and the CFO's professional advice. The MTFS allows any Reserves above the level required by the Strategy to be used to fund one-off items of expenditure. No General Revenue Reserves below the minimum threshold are being used to support the 2023/24 budget and beyond.

CIPFA provides guidance for determining the minimum level of Reserves. The Council uses the method based on risk assessment. The approach to the risk assessment of Reserves has taken into account CIPFA guidance (LAAP 99) (Guidance note on Local Authority Reserves and Balances).

Financial risk is considered as part of the risk assessment in the MTFS to establish the Minimum Level of General Reserves. At present, the Minimum Level of General Reserves is approved at £1,900,000. However, this level needs to be kept under review based on the current operating environment and the risks it presents to the Council's budgets.

A review of the risk environment (unmitigated risk), the mitigation provided through earmarked reserves and budget contingency and the residual risk projected to be mitigated through the Minimum Level of General Reserves is shown below:

Activity Area	Current Risk Score	Unmitigated Risk	Earmarked Reserves & Contingency	2024/25 Minimum Level of General Reserves	2023/24 Minimum Level of General Reserves	Change
		£	£	£	£	£
Capital Strategy	Yellow - material	£2,027,000	£2,012,000	£15,000	£25,000	(£10,000)
Business Rates	Red- severe	£1,646,000	£1,609,960	£36,040	£0	£36,040
Partnerships and Outsourcing	Yellow - material	£0	£0	£0	£386,000	(£386,000)
High Risk Streams of Income	Yellow - material	£1,488,000	£0	£1,488,000	£693,000	£795,000
Volatile and High Risk Expenditure	Yellow - material	£446,340	£446,340	£0	£0	£0
Investments and Pensions	Yellow - material	£1,593,650	£1,593,650	£0	£0	£0
Inflation Assumptions	Yellow - material	£366,080	£366,080	£0	£225,000	(£225,000)
Demand Led Services	Yellow - material	£120,170	£30,170	£90,000	£90,000	£0
Collection of Income Performance	Yellow - material	£230,000	£0	£230,000	£361,000	(£131,000)
Civil Contingency	Yellow - material	£127,000	£0	£127,000	£127,000	£0
Other	Yellow - material	£13,960	£0	£13,960	(£7,000)	£20,960
Total		£8,058,200	£6,058,200	£2,000,000	£1,900,000	£100,000

This current risk assessment projects an increase in the Minimum Level of General Reserves to £2,000,000.

### Other Reserves (in addition to General Reserves)

A review of the level of Earmarked Reserves was undertaken, reported to Cabinet on 6 September 2022 and Council approved on 20 October 2022 the release of £5,169,000 of earmarked reserves.

The projected levels of earmarked reserves are included as part of the Balance Sheet projections in the Treasury management Strategy Statement. Ongoing review of Earmarked Reserves takes place as part of the Money Matters Reports in line with the approved earmarked reserves policy to ensure we are only holding funds for known and essential purposes.

The Council also holds other Unusable Reserves that arise out of the interaction of legislation and proper accounting practice and the Balance Sheet projections are also included as part of the Balance Sheet projections in the Treasury management Strategy Statement.

The **CFO** has been involved throughout the entire budget process, including revising the MTFS, input to the drafting of the budget, the ongoing financial monitoring and reporting process, evaluation of investments and savings, engagement with Members of the Cabinet and Overview and Scrutiny Committees, advising colleagues, the strategic choices activities, challenge and evaluation activities, and scrutiny of the budget. The following sections of this statement outline activities and documents.

**Process** - a robust budget process has been used within the overall context of the MTFS.

**Timetable** - the process started in July 2023 and the draft budget was completed in December 2023 prior to the Provisional Financial Settlement for Local Government 2024/25. This enabled formal scrutiny of the budget making process in January 2024. The final budget is due to be set at Council on 27 February 2024, well within the statutory deadline.<sup>2</sup>

**Member involvement and Scrutiny** (including budget monitoring) - formal Member involvement has been extensive, particularly through the Cabinet in conjunction with Leadership Team, Strategic Overview & Scrutiny Committee and Audit Committee, which has fed upwards to Cabinet.

**Consultation** – from 18 October 2023 to 12 December 2023, we carried out a budget consultation to find out what people who live in the District think about the services we provide.

**Challenge** - there are various points of challenge at various stages of the Budget, meetings of Leadership Team, Cabinet and the Scrutiny process itself.

**Localism Act - Right to approve or veto excessive Council Tax rises -** The Secretary of State has determined a **3%** or **£5.00** (whichever is the higher) limit for Council Tax increases for 2024/25. If an Authority proposes to raise taxes above the limit, they will have to hold a referendum to get approval for this from the local voters who will be asked to approve or veto the rises.

**Ownership and accountability** - the budget has progressed through the Service and Financial Planning process including review by management within services and Leadership Team. Budget holders were sent copies of budget estimate working papers for their respective areas of service responsibility.

**Current financial position** - the budget is a statement of financial intent, reflecting The Council's vision, plans and priorities. It also sets the financial spending parameters for each financial year and as such, the CFO assessment of the adequacy of Reserves, also includes the risk of services overspending and/or under-spending their budgets and the impact of this on the financial health of the Council and its level of Reserves. The current financial position has been reported throughout the year.

<sup>&</sup>lt;sup>2</sup> Statutory deadline date for setting Council Tax is by 11 March 2024.

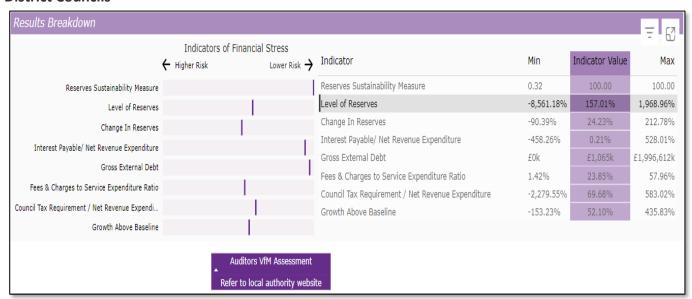
**Key assumptions** - The pay and prices used in the budget are derived from current intelligence, are considered appropriate and compare with those used by other Councils (the minimum level of general reserves has also been increased). Fees and charges have been reviewed and changes are reflected in the overall budget. The Capital Receipts to be used for the Capital Programme are based on estimates of both timing and value.

**Financial risks** – The Council continues to use an embedded good practice Risk Assessment approach both when setting the Budget and in validating estimated outturns. This continues for the 2023/24 outturn and 2024/25 plus Budget. The minimum level of General Reserves is considered to be adequate to cover all but the most unusual and serious combination of risks.

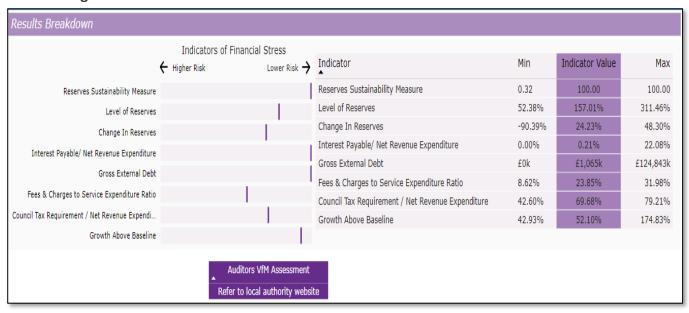
#### The CIPFA Resilience Index

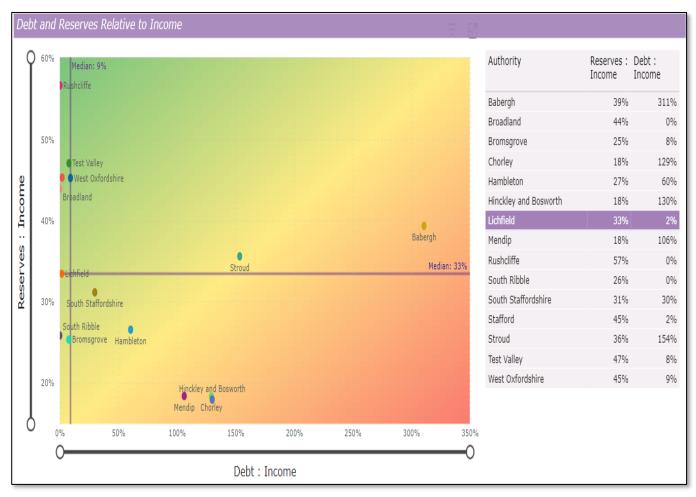
The Chartered Institute of Finance and Accountancy (CIPFA) provided the fifth release of its Financial Resilience Index in December 2023. Lichfield DC's information compared to all District Councils and Nearest Neighbours using a range of measures associated with financial risk is shown below.

#### **District Councils**



### **Nearest Neighbours**





Summary - Opinion of CFO on the Adequacy of Reserves and the Robustness of the Estimates

I am of the opinion in the current economic climate, for a Council of this size, and with our recent record of prudent spending, effective Risk Management, robust budgeting and effective Budget monitoring and control, an increased General Minimum Reserve level of £2,000,000 is adequate.

## Revenue Budget – 25 Year Model (1 to 10 years, 15 years, 20 years and 25 years)

Key Assumptions													
Year	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2031/32	2032/33	2037/38	2042/43	2047/48
Teal	1	2	3	4	5	6	7	8	9	10	15	20	25
Council Tax Base	40,534	41,116	41,567	42,161	42,723	43,386	43,386	43,705	44,024	44,343	45,938	47,533	49,128
Projected Residential Growth - LHN							319	319	319	319	319	319	319
Projected Council Tax Base							43,705	44,024	44,343	44,662	46,257	47,852	49,447
Council Tax Band D	£188	£193	£197	£201	£205	£209	£213	£217	£221	£226	£249	£275	£303
Modelled Council Tax Increase	0.00%	2.66%	1.99%	1.99%	1.99%	1.99%	1.99%	1.99%	1.99%	1.99%	1.99%	1.99%	1.99%
LG Futures Property Based Unit Cost	£83	£85	£86	£88	£90	£92	£93	£95	£97	£99	£109	£121	£133
Core Budget Inflation Allowance						2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%	2.50%
Funding and Pension Inflation Allowance						2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%	2.00%

	M	edium Te	rm Finan	cial Strate	gy			A	dditional	Projectio	ns		
	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2031/32	2032/33	2037/38	2042/43	2047/48
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
Year	1	2	3	4	5	6	7	8	9	10	15	20	25
Modelled Total Expenditure	13,965	15,230	12,826	13,601	13,795	13,795	14,388	14,827	15,279	15,743	18,274	21,184	24,530
Inflation and Budget Variations													
Provision for Pay and Other Inflation						330	358	369	381	392	455	528	611
Budget Pressure - Residential Growth						61	30	30	31	32	35	39	43
Provision for Budget Variations						152							
Revenue Implications of Capital Bids						0							
Sub Total	13,965	15,230	12,826	13,601	13,795	14,338	14,776	15,227	15,690	16,167	18,764	21,751	25,184
Other Projections													
Annual Increase in Past Service Pensions						50	51	52	53	54	60	66	73
New Leisure Centre & CIL Allocation													
Total Modelled Expenditure	13,965	15,230	12,826	13,601	13,795	14,388	14,827	15,279	15,743	16,221	18,824	21,817	25,257

### **APPENDIX E**

	M	edium Tei	rm Financ	cial Strate	gy			Ad	dditional	Projectio	ns		
	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2031/32	2032/33	2037/38	2042/43	2047/48
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
Modelled Funding:													
Retained Business Rates													
Baseline Funding Level	(2,196)	(2,297)	(2,329)	(2,360)	(2,392)	(1,917)	(1,955)	(1,994)	(2,034)	(2,075)	(2,291)	(2,529)	(2,793)
Retained Growth - full & phased resets	(1,268)	(1,474)	(1,472)	(337)	(334)	(341)	(347)	(354)	(362)	(369)	(407)	(450)	(496)
New Homes Bonus / Replacement													
New Homes Bonus - total receipt	(993)	(992)	(1,189)										
New Homes Bonus - Replacement				0	0	0	0	0	0	0	0	0	0
Council Tax and Other Funding													
Collection Fund and other funding	(1,744)	(2,538)	(892)	(1,621)	(476)	(106)	(108)	(110)	(112)	(115)	(127)	(140)	(154)
Council Tax	(7,614)	(7,929)	(8,175)	(8,457)	(8,741)	(9,053)	(9,301)	(9,555)	(9,816)	(10,083)	(11,525)	(13,157)	(15,003)
Total Modelled Funding	(13,815)	(15,230)	(14,057)	(12,775)	(11,943)	(11,417)	(11,712)	(12,014)	(12,324)	(12,642)	(14,350)	(16,276)	(18,446)
			•	•	•	•				•	•		
Modelled Funding Gap/(General Reserves)	149	0	(1,231)	826	1,852	2,971	3,115	3,264	3,419	3,580	4,474	5,541	6,811

	Me	Medium Term Financial Strategy					Additional Projections							
General Reserves Year Start	4,085 3,936 3,836 5,067 4,241				2,389	(582)	(3,697)	(6,962)	(10,381)	(30,002)	(54,432)	(84,590)		
Contributions from / (to) Revenue Account	(149)	0	1,231	(826)	(1,852)	(2,971)	(3,115)	(3,264)	(3,419)	(3,580)	(4,474)	(5,541)	(6,811)	
Change in Minimum Level	0	(100)	0	0	0	0	0	0	0	0	0	0	0	
New Homes Bonus in excess of the 'Cap'	0	0	0	0	0									
Available General Reserves Year End	3,936	3,836	5,067	4,241	2,389	(582)	(3,697)	(6,962)	(10,381)	(13,961)	(34,476)	(59,973)	(91,401)	
Minimum Level	1,900	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000			_	
Total General Reserves	5,836	5,836	7,067	6,241	4,389	1,418	(1,697)	(4,962)	(8,381)	(11,961)				



Priorities and Budget Consultation Feedback report January 2024

		Which of these most		
		accurately describes	Do you live or work in the	
	Your age group	yourself?	Lichfield District?	What is your postcode?
why should I do the Council's work for	Tour age group	yoursens	Licinicia District:	what is your postcode:
them? What a complete waste of time and				
money this gimmick is. You get paid to do				
the budget etc for the Council so get on				
and do your job. Stop wasting everyone's				
time.	65 - 80	Female	Yes	
Focus on building community resilience	03-80	Terriale	163	
and help residents be make heathy				
sustainable options, like safe places to				
walk and cycle, don't encourage fast food				
venues and inform people how they can				
eat healthily on a a budget. There are a lot				
of fast food venues in Lichfield compared				
to places that you can buy basic				
ingredients, fruit and vegetables have a				
healthy lifestyle.			Yes	WS13 7HD
no new projects until what we have is in			1.03	Wolf me
good condition and not left to decay and				
neglect.	65 - 80	Male	Yes	ws13 7rt
And the roads and pavements are a	03 00	IVIAIC	1.03	W313 710
disgrace, especially as there are more				
elderly in Lichfield in apartments.	65 - 80	Female		
This exercise appears to be very limited	03 00	remare		
and I cannot see how residents can make				
effective comments on the information				
provided	65 - 80	Female	Yes	WS13 7LX
No comment	65 - 80	Male	Yes	Ws70Da
I've saved you money! I think councils				
need to take a long hard look at				
themselves and ask why does it take so	45 - 54	Female	Yes	B79 0AT

		Which of these most		
		accurately describes	Do you live or work in the	
	Your age group	yourself?	Lichfield District?	What is your postcode?
many people to do a job properly! Because				
I see a lot of nothing going on				
Consider two-weekly bin collections				
(alternating as at present)				
I would like to see emphasis on				
sustainability and environmental issues to				
create a 'greener' future and a significant				
move towards eradicating homelessness in				
the area	55 - 64	Female	Yes	
Ridiculous survey showing truly bad ideas				
on how to spend money	35 - 44	Male	Yes	WS7
Wrong things are promoted, Lichfield is				
the most inaccessible city I have ever lived				
in and I have lived in a few, You don't				
enforce new businesses to have				
wheelchair access, you don't follow up				
when they don't provide suitable				
adaptations, you have events on muddy				
filed without making provision for				
wheelchair access, You ban disabled				
drivers from the city centre, Footfall is				
down shops are closing, street cleaning is				
terrible as it is, that's why we have the				
'litter pickers' footpaths and alley ways so				
over grown makes it dangerous for				
disabled, elderly people with prams, Open				
drug taking going on in the city centre,				
nothing is ever done, Only see a police				
officer if someone is dead, dying, or is				
armed, vandalism car break ins, burglaries				
have never been so high, beggars`, pick				
pockets, No facilities for the LGBTIQ+ So	55 - 64	I prefer not to say	Yes	WS13

	Vour aga group	Which of these most accurately describes yourself?	Do you live or work in the Lichfield District?	What is your postcode?
where is the money going, ? why give	Your age group	yoursens	Licinieia District:	what is your postcode:
money for police when we don't see them,				
What does county do for us really, apart				
from give out city money to other towns,				
We are a city the size of a town, yet our				
councillors cant even get the disabled				
parking right,				
Stop wasting my money and spend less on				
sport, leisure and tourism.	45 - 54	Male	Yes	
maintain the essentials reduce the nice to	43 - 34	IVIAIC	163	
	55 - 64	Male	Yes	b78 3an
haves	33 - 04	iviale	res	0/6 3411
Your budget assumptions are based on maintaining efficiency at current levels.				
,				
There should be targeted				
process/productivity savings of between 3-5% which would enable services to be				
	CF 90	D.A.o.lo	Vac	NA/C4 40VAL
improved	65 - 80 55 - 64	Male	Yes	WS149YN
Meaningless survey	55 - 64	Female	Yes	
Nothing in our local areas is aimed at the				
youth of today. Crime is at its highest. We				
should focus on the youth of today as				==
oppose to fancy statues and coffee shops!	25 - 34	Male	Yes	Ws72jd
You're doing a great job	65 - 80	Male	No	
Please reduce parking charges in Lichfield				
city centre to attract more people. Stop				
building endless retirement homes in our				
city centre. Do something with the empty				
plot of land at corner of Birmingham Rd/ St				
John's street which has been vacant for				
almost 7 years now !! An embarrassment				
for LDC.	55 - 64	Male	No	WS14 9SZ

		Which of these most		
	V	accurately describes	Do you live or work in the	NATIONAL CONTRACTOR OF THE PROPERTY OF THE PRO
Diagon liston to the mublic was are not	Your age group	yourself?	Lichfield District?	What is your postcode?
Please listen to the public, we are not				
council tax numbers , we are real people in	55 64	el.	No. 2	N/C4 2 7NI
real homes in Lichfield , Thank you	55 - 64	Female	Yes	WS13 7NJ
With the savings this makes you could				
probably reduce the costs to city center				
businesses so that they and new ones				
could afford to stay or start up in town and				
reduce the number of empty shops	65 - 80	Male	Yes	WS14 9YT
Tell Staffs Council to give us our money				
back too	35 - 44	Male	Yes	WS14 0AA
Really difficult and no easy answer. No				
option to discuss health protection factors				
eg imms and access to health care. I think				
you need to keep investing into				
conservation where able as a future				
investment	35 - 44	Female	Yes	Ws13
Could something be done about disabled				
parking at Sankeys, every Saturday there				
are cars parked there by people without				
blue badges even when there are				
other spaces available.	65 - 80	Male	Yes	Ws72hy
The roads in the area are in a terrible state,				
Pot holes do not get filled and once they				
are identified as a repair need the spray				
paint is put around them				
. This then negates any claim for vehicle				
damage as they have been high lighted				
even though this could be at night time.!				
The level of flooding on the roads is also				
ridiculous, I never see a Gulley sucker				
emptying the Road drains any more.	65 - 80	Male	Yes	Ws15 4ah

		Which of these most		
		accurately describes	Do you live or work in the	
	Your age group	yourself?	Lichfield District?	What is your postcode?
The local plan is an evolving process and is		-		, .
primarily reliant on People Prosperity and				
Resilience services, so it's the local plan				
that should be subjected to a revised				
budget	65 - 80	Male	Yes	
The Council needs a thorough review and				
better strategic vision and management of				
change in light of a changing population				
and demographic. Better than fiddling				
around on the margins as this process				
invites	65 - 80	Male	Yes	WS13 8DZ
Scrap those useless blue bags and go back				
to a three bin system, it's your job to deal				
with rubbish not mine.				
Clean up the streets, sort out crime and				
stop being soft on scroungers.	55 - 64	Male	Yes	Ws13
It seems to me that this is an exercise in				
going through the motions of consultation				
and the options offered in each category				
are so vague as to be meaningless.	65 - 80	Male	Yes	WS13 7QJ
If you need more money then make				
Lichfield somewhere people want to visit				
from far and wide. Don't build unneeded				
retail units and housing at Friarsgate. Have				
some inspiration for what makes Lichfield				
magical.	45 - 54	Male	No	WS14 9EJ
Under current circumstances, everybody				
including councils have to tighten their				
belts and improve efficiency.	65 - 80	Male		DE13

		Which of these most		
	Your age group	accurately describes yourself?	Do you live or work in the Lichfield District?	What is your postcode?
When it comes to managing people are	Tour age group	yoursens	Licinieia District:	wriat is your postcode:
departments I always believe targets and				
efficiency can be improved. Development				
of the city and continuing to have a vision				
of tourism must be supported. The high				
streets are becoming baron lands, please				
don't let this happen to Lichfield. Turn the				
shop spaces into residential living for the				
elderly that way we build community. Let's				
walk to the local shops and parks not drive				
to some big supermarket	45 - 54	Male	Yes	WS14 OJF
I have lived in Lichfield for almost 25 years	45 54	Widic	163	W314 031
and love the city and local environment. In				
more recent times I have become				
increasingly frustrated with major events				
that create overcrowding, parking				
problems, anti-social behaviour, noise and				
disruption to residents and businesses, and				
have resulted in severe damage to Beacon				
Park land. Whilst it is nice to promote				
Lichfield as a place to visit, I believe there				
needs to be a rethink over the type and				
scale of events that are held in the city.				
Income generated from these events				
comes at a cost, both in terms of				
disruption, and the funds required to				
police such events and offset the cost of				
the consequential damage.	65 - 80	Male	Yes	
See my comments.	65 - 80	Male		WS14
This gives a very simplistic view of				
managing the budgets and I'm completing				
this to have my voice heard but I don't feel	45 - 54	Female	Yes	

		Which of these most		
		accurately describes	Do you live or work in the	
	Your age group	yourself?	Lichfield District?	What is your postcode?
this is the right approach to take and I				
suspect that many people will start but not				
complete this as it is not as easy to work				
with as it suggests and it is a very over				
simplified view of things.				
There is no mention of how much is being				
being paid towards the pension shortfall.				
It's politically unpalatable but there needs				
to be a conversation with council				
employees(all public sector really) that				
there is not enough to fund the pensions				
that have been promised and that they				
either need to work longer or accept lower				
benefits in retirement.	45 - 54	Male	Yes	Ws14 9ax
Cut council spending on keep changing				
their minds. Costs us a fortune	65 - 80	Female	Yes	
Stop building more houses!!!!	55 - 64	Female	Yes	Ws138lx
JUST DIRECT MORE TO BURNTWOOD,				
YOU'VE STARVED US FOR YEARS	55 - 64	Male	Yes	
The council budget should support those in				
need rather than business. An small				
increase in Council Tax would not be				
remiss. To spend well we must tax fairly:				
the larger the home, the more tax should				
be paid.	45 - 54	Male	Yes	
We should be doing all we can for all of				
these items budgeted for in this survey.	65 - 80	Female	No	WS140AA
The options are quite restricted for				
example no reference to reducing central				
costs and overheads. Overall the				
impression is that this process is not really	65 - 80	Male	Yes	

	Your age group	Which of these most accurately describes yourself?	Do you live or work in the Lichfield District?	What is your postcode?
making a difference and that key decisions on spending have already been made. If				
not the options would be wider.  It is time to cut back or face a Birmingham				
crisis.	81+	Male	Yes	WS14 9BY
can't remember the last time I saw road repairs in Whittington or Litchfield	81+	Male	Yes	WS14 9PE