#### **EMPLOYMENT COMMITTEE**

13<sup>th</sup> February 2013

Agenda Item: 5

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# REPORT OF THE CHIEF EXECUTIVE

# **PAY POLICY STATEMENT**

#### 1. PURPOSE OF REPORT

- 1.1 To inform Members of the Committee of the Council's duties under Section 38 of the Localism Act 2011 regarding the preparation of a Pay Policy Statement which will be applicable to the 2013/14 financial year.
- 1.2 To approve publication of the Pay Statement subject to Full Council approval.

# 2. RECOMMENDATION

2.1 That the Employment Committee notes the contents of the Pay Policy Statement as set out in **APPENDIX B** and makes any amendments it determines appropriate prior to this document being submitted to full Council on 19th February 2013.

# 3. DETAILS OF REPORT

#### 3.1 Introduction and Purpose

3.11 Under section 112 of the Local Government Act 1972, the Council has the "power to appoint officers on such reasonable terms and conditions as authority thinks fit". The attached Pay Policy Statement sets out the Council's approach to pay policy in accordance with the requirements of Section 38 of the Localism Act 2011 (attached on **APPENDIX A**).

The purpose of the statement is to provide transparency with regard to the Council's approach to setting the pay of its employees by identifying;

- the methods by which salaries of all employees are determined;
- the detail and level of remuneration of its most senior managers i.e. 'chief officers', as defined by the relevant legislation;
- the relationship between the remuneration of its chief officers, those who are not chief officers and the lowest paid.

# 3.2 **Publication**

This statement is required to be submitted to full Council for approval and will then be published on the Council's Website. In addition, for posts where the full time equivalent salary is £50,000, or more, the Council's Annual Statement of Accounts will include a note setting out the total amount of

- salary, fees or allowances paid to or receivable by the person in the current and previous year;
- any bonuses so paid or receivable by the person in the current and previous year;
- any sums payable by way of expenses allowance that are chargeable to UK income tax;
- any compensation for loss of employment and any other payments connected with termination;
- any benefits received that do not fall within the above

# 3.3 **Legislative Framework**

In determining the pay and remuneration of all of our employees, we will comply with all relevant employment legislation. This includes the Equality Act 2010, Part Time Employment

(Prevention of Less Favourable Treatment) Regulations 2000, The Agency Workers Regulations 2010 and where relevant, the Transfer of Undertakings (Protection of Earnings) Regulations.

# 3.4 Pay Structure

- 3.41 The basis for the Council's pay structure is on having a job evaluation system in place which ensures that all employees are rewarded according to the demands and responsibilities of their job and that there are no discriminatory elements.
- In 2002 this approach was adopted for the majority of employees using a National Joint Council for Local Government Services job evaluation scheme that had been developed for this purpose nationally and which was supported by both the national trade unions and local authority employees. All jobs were graded using the Scheme and a new Single Status Agreement put in place in 2003. Any changes to jobs or new jobs go through a rigorous job evaluation process to ensure that there is consistency and fairness in place. The salaries are set according to the national pay grading scale (pay grades attached at **APPENDIX C**).
- 3.43 In 2001/2 there was a major overhaul of the senior management structure within the Council which reduced the number down from 18 to 9. It was determined that it would be appropriate for the Chief Executive/Directors to also go through the job evaluation process to be consistent with the approach for all other employees, and this exercise was carried out by the West Midlands Local Government Employers' Organisation on the Council's behalf using the Hay job evaluation scheme. This not only ensures fairness but means that pay has been correctly benchmarked against jobs of a similar size. As part of its overall and ongoing monitoring of alignment with external pay markets, both within and outside the sector, the council uses available benchmark information as appropriate.
- 3.44 Further savings were made in 2006 when the size of the top team was reduced from 9 to 7 consisting of the Chief Executive, 3 Strategic Directors and 3 Directors. This further reduced to 6 in 2012 with the deletion of the post of Strategic Director for Organisational Development.
- 3.45 When the job evaluation scheme was set up for Directors it was agreed by Council that an element of the salary would be linked to performance to reward the individual contribution made towards leading the organisation and delivering the corporate agenda. Information is included within the Statement regarding the operation of the scheme.

# 3.5 **Statement Details**

3.51 The detailed information regarding pay and conditions is set out in the statement attached at **APPENDIX B**. This will be updated annually in accordance with the legislative requirements.

# 4. **CONSULTATION**

4.1 Employee Representatives have been consulted with regard to this new legislative requirement.

# 5. FINANCIAL IMPLICATIONS

5.1 This report sets out the existing financial obligations regarding pay policy.

# 6. RISK MANAGEMENT ISSUES

6.1 The risks are identified below.

Description of Risk	Likelihood/ impact	Risk Status	Countermeasures
Non - compliance with legislation or challenges on equal pay	Low/medium	Tolerable	By publishing data and reviewing our policy and procedures as required we are complying with legislative requirements.

# **Background Documents:**

Confidential Report on Performance Management for Senior Managers 25<sup>th</sup> September 2002, further updated 6<sup>th</sup> December 2005. Single Status Agreement 2003



# Pay Policy Statement

Published February 2013

# 1. Introduction and purpose

Under section 112 of the Local Government Act 1972, the council has the 'power to appoint officers on such reasonable terms and conditions as authority thinks fit'.

This Pay Policy Statement (the 'statement') sets out the council's approach to its Pay Policy Statement in accordance with the requirements of Section 38 of the Localism Act 2011 (the details of which are attached at Appendix A).

Once approved by the full Council, this Pay Policy Statement will come into immediate effect and will be subject to review on an annual basis, in accordance with the relevant legislation prevailing at that time.

Should any amendments to the Pay Policy Statement be required during the financial year 2013/14 this will be approved by Full Council, after which the amended version of the Pay Policy Statement will be re-published at www.lichfielddc.gov.uk/paypolicy

# **Context of Lichfield District Council**

Lichfield District Council employs 478 staff (as at 31 January 2013, excluding casual workers, contractors, agency workers) and provides a wide range of services managed through the Chief Executive's office and five directorates:

#### The Chief Executive

Is the lead adviser to Elected Members and the head of paid service. The Chief Executive leads the organisation by translating members' aspirations into practical solutions and delivery. The role leads and supports the council's governance arrangements. Responsible for corporate communications, internal audit, personnel services, member services - civic and ceremonial.

# **Democratic, Development and Legal Services:**

Strategic lead on assets, premises and the council's property portfolio. Lead on legal services, including probity, contracts, enforcement. Lead on democratic services, governance, data protection & Freedom of Information. Lead on electoral services, management of elections and licensing services. Lead on sustainable development, planning policy, development plans and implementation, development control and enforcement, urban design and conservation, building control and land charges, city and town centre regeneration and development. Lead on arboriculture services, countryside, biodiversity, rural strategy and planning. Lead on inward investment and developing the economy, business support and partnerships, and tourism.

#### **Community, Housing & Health**

Strategic lead on housing, including housing need and investment, and affordable housing planning and development. Lead on housing partnerships, housing with support and travelling families. Lead on homelessness strategy and responsibilities, including private sector housing investment and regulation. Lead on enforcement and regulation, including contaminated land, pollution, nuisance, air quality. Lead on health and safety enforcement and regulation, including food safety, occupational health and safety, infectious disease. Lead on public health and protection, including taxi, liquor and miscellaneous licensing. Lead on community regeneration

and development, including building social capital, managing community hubs and community transport. Lead on links with the voluntary sector, grant aid, commissioning services from the voluntary sector, and safer and stronger communities, including the community safety partnership.

Corporate lead on strategic planning for the council and the Lichfield District Strategic Partnership (LDSP). Lead on older people, children and young people and child protection and vulnerable adults' policy. Lead on performance management, including accountability to Members, quality assurance, customer complaints, ombudsman investigations, MP enquiries, community research, and equalities. Lead on provision of corporate customer services (Lichfield Connects), including development of supporting technology.

#### **Operational Services**

Lead on sustainable waste management, including partnership support, environmental education and awareness. Lead on the quality of the local environment and the delivery of in-house street scene services, including street cleansing and environmental enforcement, abandoned vehicles, waste collection and recycling, drainage and flood defence, district highways, grounds maintenance, public conveniences, shop mobility, car parking strategy and management, civil parking enforcement and closed circuit television strategy and management. Lead for the Town Team, including the High Street Innovation Fund for Lichfield City.

Corporate lead on carbon reduction, corporate risk management strategy and procedures and risk and resilience, including business continuity.

### **Leisure Parks and Play**

Lead on the district's emerging leisure strategy, including the management of three leisure centres, the Mobile Leisure service, sports strategy and development, sports partnerships, play strategy and provision, reservoir management, outdoor sports provision and the management of parks and open spaces, including Chasewater Country Park and Beacon Park,

Corporate lead on health and safety, including the shared service, insurance and risk management support, and is the corporate lead for the council's Employee Liaison Group (industrial relations).

#### **Finance, Revenues and Benefits**

Lead on financial probity, strategic financial management, treasury and investment funds, and revenue and capital strategy, management of accounts and reconciliation. Lead on external funding procedures. Lead on administration and collection of local taxation, including council tax and business rates (NNDR), housing benefits and council tax reductions, arrears collection for council tax, business rates, benefits overpayments and sundry debts. Lead on policy development on debt recovery and its management.

Corporate lead on anti-fraud policy and awareness, procurement, provision, development & maintenance of corporate information systems, including geographical information systems (GIS), the Property Gazetteer and street naming and numbering.

# 2. Legislative framework

In determining the pay and remuneration of all of its employees, the council will comply with all relevant employment legislation. This includes the Equality Act 2010, Part Time Employment (Prevention of Less Favourable Treatment) Regulations 2000, The Agency Workers Regulations 2010 and where relevant, the Transfer of Undertakings (Protection of Earnings) Regulations (TUPE).

With regard to the Equal Pay requirements contained within the Equality Act, the council ensures there is no pay discrimination within its pay structures and that all pay differentials can be objectively justified through the use of equality proofed job evaluation mechanisms, which directly relate salaries to the requirements, demands and responsibilities of the role.

# 3. Pay structure

The underpinning mechanism in delivering the council's pay structure is the council's rigorous job evaluation system. This ensures all employees are rewarded according to the demands and responsibilities of their job and that there are no discriminatory elements.

In 2002 this approach was adopted for the majority of employees using a National Joint Council for Local Government Services job evaluation scheme that was developed specifically for this purpose nationally, and which was supported by both the national trade unions and local authority employees.

All jobs were graded using the Scheme and a new Single Status Agreement was put in place in 2003. The agreement also bought into place a number of local terms and conditions, including a commitment to flexible working.

Any changes to jobs or new jobs go through a rigorous job evaluation process to ensure that there is consistency and fairness in place. Based on the application of the job evaluation process, the council uses the nationally negotiated pay scale as the basis for its local grading structure. **Appendix C** shows the Lichfield Council pay grades.

The Local Government Association (LGA) represents the council in national pay negotiations with trade unions and the government over pay and conditions. There have been no increases in the national pay scale since April 2009.

In determining its grading structure and setting remuneration levels for all posts, the council also takes into account the need to ensure value for money in respect of the use of public funds, balanced against the need to recruit and retain employees who are able to meet the requirements of their respective roles, and provide timely high quality services to the community, delivered effectively and efficiently.

New appointments will normally be made at the lowest level within the relevant grade, although this can be varied where necessary to secure the best candidate.

From time to time it may be necessary to take account of the external pay market in order to attract and retain employees with particular experience, skills and capacity. Where necessary, the council will ensure the requirement for such is objectively justified by reference to clear and transparent evidence of relevant market comparators, using appropriate data sources available from within and outside the local government sector.

All other pay related allowances are the subject to either nationally or locally negotiated rates, having been determined from time to time in accordance with collective bargaining machinery and/or as determined by council policy.

# 4. Definition of chief officer

Section 43 of the Act defines the meaning of a Chief Officer, cross referring to the Local Government and Housing Act 1989. In relation to Lichfield District Council's management structure the following is included in the definition of a Chief Officer:

- The Head of Paid Service this is the Chief Executive
- Statutory and non-statutory chief officers these are the council's five directors
- The council's monitoring officer this is covered in the information on Deputy Chief Officers (below)
- Deputy chief officer the council does not have any deputy/assistant directors
- Service managers these report directly or are accountable to a director

# 5. Chief Officers remuneration

# **Chief Executive and directors**

The current levels of remuneration are:

#### **Chief Executive**

The current salary of the post is £91,369. The salary falls within a range of four incremental points between £91,369, rising to a maximum of £96,906, not inclusive of any payment for Returning Officer duties, with the exception of District and Parish elections, payment for which is included in the salary.

#### **Strategic directors**

The salaries of posts designated as Strategic Directors fall within a range of four incremental points between £72,956 rising to a maximum of £77,820.

#### **Directors**

The salaries of posts designated as Directors fall within a range of four incremental points between £65,391 rising to a maximum of £70,254.

# 6. Performance related pay for chief officers

#### **Chief Officers and Directors**

When the current senior management structure was set up in 2002, it was agreed that an element of salary would be linked to performance, in order to reward an individual's contribution to the delivery of the corporate agenda. This was further updated in 2005 to reflect changes to the structure at that time.

The scheme allows for an assessment of performance on an annual basis and a payment to reflect performance achievements delivered by the posts of Chief Executive, Strategic Directors and Directors.

The performance measures and targets are agreed for the Chief Executive who is appraised by the Leader, Deputy Leader and Leader of the Opposition, with the support of an external adviser as appropriate. The Chief Executive's targets are cascaded to Strategic Directors/Directors who are then appraised by the Chief Executive assisted by an external adviser as appropriate. The amount awarded is based on the following:

- The maximum payable is 2% of current salary for Directors and 10% for the Chief Executive.
- Targets substantially met full payment.
- At least 50% of targets met, with good reason why all targets have not been substantially met a payment of between 50% and 75%.
- Less than 50% of targets met no payment.

# 7. Other pay additions

In addition to basic salary, set out below are details of other elements of 'additional pay' which are chargeable to UK Income Tax and do not solely constitute reimbursement of expenses incurred in the fulfilment of duties:

- Fees paid for Returning Officer duties where identified and paid separately. This applies solely to the Chief Executive and relates to fees, which are set by the Government for Parliamentary elections, European elections and referenda, and through agreement with Staffordshire County Council, for County Council elections, using pence per elector for the calculation. Fees for the district and parish local elections are included in the salary level.
- Essential user car allowance is £80.25 or £70.50 per month dependent on the size of vehicle. These rates are applicable to all employees who are essential car users.
- There are currently 97 employees receiving an essential car users allowance.

# 8. Chief Officers remuneration

# Service managers which are classed by the act as deputy chief officers

Managers reporting to Directors are classed by the Act as Deputy Chief Officers. They are paid on the National Joint Council pay spine as described earlier, the detail of which is as follows:

Band	Pay scale	Numbers
G - SCP 26-30	£22,221- £25,472	1
H - SCP 30-34	£25,472- £28,636	1
I - SCP 34-38	£28,636- £31,754	1
J - SCP 38-41	£31,754 - 34,549	6
K SCP 41-45	£34,549 - £38,042	8
L SCP 45 - 49	£38,042 - £41,616	11

# 9. Other pay additions

# Service managers are classed by the act as deputy chief officers

In addition to basic salary, details of other elements of 'additional pay' which are chargeable to UK Income Tax and do not solely constitute reimbursement of expenses incurred in the fulfilment of duties, are set out below:

Additional Payments	Numbers	Pay range FTE	
Shared Service Payment	5	£3493- £4,415	
Market Supplement pay range	3	£5000- £9073	
Monitoring Officer	1	£6,242.40	

Car allowance payments are paid as described for Chief Officers in Paragraph 7 above.

# **10.** Payments on termination All staff

The council's approach to statutory and discretionary payments on termination of employment of chief officers, prior to reaching normal retirement age, is set out within its policy statement in accordance with Regulations 5 and 6 of the Local Government (Early Termination of Employment), (Discretionary Compensation) Regulations 2006 [and if adopted] Regulations 12 and 13 of the Local Government Pension Scheme (Benefits, Membership and Contribution) Regulations 2007.

The details of payments are set out in the Council's Discretionary Payment Policy. These policies apply equally to all council employees.

# 11. Lowest paid employees

The lowest paid people employed under a contract of employment with the council would be employed on a full time [37 hours] equivalent salary, set at the minimum pay point currently in use within the council's grading structure (see **Appendix C**). There are currently three employees on this level.

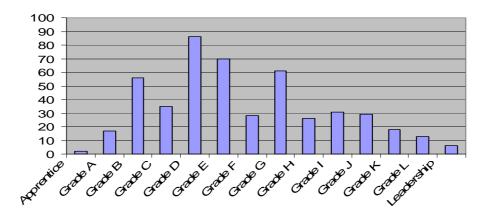
From time to time, the Council may employ Apprentices (or other such categories of workers) who are not included within the definition of 'lowest paid employees', as they are employed under schemes and are paid at rates determined by central government/scheme organisers.

# 12. Pay relationship

The relationship between the rate of pay for the lowest paid and chief officers is determined by the processes used for determining pay and grading structures as set out earlier in this policy statement.

The statutory guidance under the Localism Act recommends the use of pay multiples as a means of measuring the relationship between pay rates across the workforce, and that of senior managers. This is detailed in the Hutton 'Review of Fair Pay in the Public Sector' (2010). The Hutton report was asked by Government to explore the case for a fixed limit on dispersion of pay through a requirement that no public sector manager can earn more than 20 times the lowest paid person in the organisation. The report concluded that the relationship to median earnings was a more relevant measure, and the Government's Code of Recommended Practice on Data Transparency recommends the publication of the ratio between highest paid salary and the median average salary of the whole of the authority's workforce.

The graph below shows the relationship numbers of staff on the different pay grades within the council:



The current pay levels within the council define the multiple between the lowest paid (full time equivalent) employee and the Chief Executive ratio is 1 to 7.53, and between the lowest paid employee and median average chief officer as 1 to 5.79. The multiple between the median average full time equivalent earnings and the Chief Executive is 1 to 4.66, and between the median average full time equivalent earnings and median average chief officer it is 1 to 3.58.

As part of its overall and ongoing monitoring of alignment with external pay markets, both within and outside the sector, the council uses available benchmark information as appropriate.

# 13. Publication

Upon approval by Full Council, this statement will be published on the Council's Website. In addition, for posts where the full time equivalent salary is at least £50,000, the council's Annual Statement of Accounts will include a note setting out the total amount of:

- salary, fees or allowances paid to, or receivable, by the person in the current and previous year
- any bonuses paid or receivable by the person in the current and previous year
- any sums payable by way of expenses allowance that are chargeable to UK income tax
- any compensation for loss of employment and any other payments connected with termination
- any benefits received that do not fall within the above

# 14. Accountability and decision making

In accordance with the constitution of the council, the Employment Committee is responsible to the council for functions relating to employment matters including establishing the overall framework for remuneration and terms and conditions of employment.

# National Joint Council for Local Government Services April 2012 – March 2013

BAND A	ANNUAL	HR	BAND	G	ANNUAL	HR
A4	12145	6.2951		26	22221	11.5177
A5	12312	6.3816		<u>20</u> 27	22958	11.8997
A6	12489	6.4734		28	23708	12.2885
A7	12787	6.6278		29	24646	12.7747
7.07	12707	0.0270		30	25472	13.2028
				50	25472	13.2020
BAND B			BAND	) Н		
B7	12787	6.6278		30	25472	13.2028
B8	13189	6.8362		31	26276	13.6195
B9	13589	7.0435		32	27052	14.0218
B10	13874	7.1913		33	27849	14.4349
B11	14733	7.6365		34	28636	14.8428
BAND C			BAN	D I		
C11	14733	7.6365	i	34	28636	14.8428
C12	15039	7.7951	ı	35	29236	15.1538
C13	15444	8.0050	i	36	30011	15.5555
C14	15725	8.1507	ı	37	30851	15.9909
			ı	38	31754	16.4589
BAND D			BAN	DΊ		
D14	15725	8.1507	J	38	31754	16.4589
D15	16054	8.3212	J	39	32800	17.0011
D16	16440	8.5213	J	40	33661	17.4474
D17	16830	8.7234	J	41	34549	17.9077
D18	17161	8.8950				
BAND E			BAND	K		
E18	17161	8.8950	K	41	34549	17.9077
E19	17802	9.2272	K	42	35430	18.3643
E20	18453	9.5647	K	43	36313	18.8220
E21	19126	9.9135	K	44	37206	19.2849
E22	19621	10.1701	K	45	38042	19.7182
BAND F			BANI	) L		
F22	19621	10.1701	L	45	38042	19.7182
F23	20198	10.4692	L	46	38961	20.1945
F24	20858	10.8113	L	47	39855	20.6579
F25	21519	11.1539	L	48	40741	21.1171
F26	22221	11.5177	L	49	41616	21.5707